

**International Symposium on Technology Development  
for Nuclear Nonproliferation and Nuclear Security**

**Session1 : NDA Technology for Nuclear Safeguards**

**[Panel Discussion 1]  
Challenges of Technology Development  
for Future Safeguards**

**February 10, 2016**

**Integrated Support Center for Nuclear Nonproliferation and Nuclear Security (ISCN)  
Japan atomic Energy Agency (JAEA)**

# **[Panel Discussion1]**

## **Challenges of Technology Development for Future Safeguards**

11:20~12:40 (80 minutes)

[60 minutes among the panelists, 20 minutes among all attendees]

<b>Panelists</b>	
<b>Ms. Arden Dougan</b>	<b>Senior Program Manager DOE/NNSA</b>
<b>Mr. Mark Fitzpatrick</b>	<b>Executive Director IISS-America Office</b>
<b>Mr. Mitsuru Uesaka</b>	<b>Professor University of Tokyo</b>
<b>Mr. Peter Schillebeeckx</b>	<b>Scientific Officer EC/JRC-IRMM</b>
<b>Mr. Hirofumi Tomikawa</b>	<b>General Manager JAEA-ISCN</b>
<b>Mr. Michio Seya (Moderator)</b>	<b>Senior Advisor JAEA-ISCN</b>



# Panel Discussion 1

**Arden Dougan**



**Mark Fitzpatrick**



**Mitsuru Uesaka**



## Challenges of Technology Development for Future Safeguards

**Peter Schillebeeckx**



**Michio Seya  
(Chair)**





**Hirofumi Tomikawa**



Panelist	Title, Affiliation, Research Area
<p data-bbox="304 268 589 363"><b>Dr. Arden Dougan</b></p>  	<p data-bbox="741 268 1921 517">Senior Program Manager Office of Proliferation Detection Defense Nuclear Nonproliferation Research and Development National Nuclear Security Administration U.S. Department of Energy</p> <p data-bbox="741 576 1832 671">Long term R&amp;D for Safeguards, Warhead Verification and Monitoring and Radiological Source Replacement</p>
<p data-bbox="304 866 640 962"><b>Mr. Mark Fitzpatrick</b></p> 	<p data-bbox="741 866 1921 1011">International Institute for Strategic Studies (IISS) - Executive Director, IISS-Americas office - Head of IISS Non-Proliferation and Disarmament Programme</p> <p data-bbox="741 1038 1921 1184">Joined IISS in October 2005 after a 26-year career in the US Department of State, including as Deputy Assistant Secretary for Non-Proliferation (acting)</p> <p data-bbox="741 1211 1960 1307">Research focus on countries and areas of proliferation concern, especially North Korea, Iran, South Asia.</p> <p data-bbox="741 1334 1848 1430">New book on ‘Asia’s Latent Nuclear Powers: Japan, South Korea and Taiwan’</p>

Panelist	Title, Affiliation, Research Area
<p data-bbox="304 268 611 360"><b>Professor Mitsuru Uesaka</b></p> 	<p data-bbox="741 260 1489 456">Ph.D. Professor / Nuclear Professional School School of Engineering University of Tokyo</p> <ul style="list-style-type: none"> <li data-bbox="741 467 1827 507">-compact electron linac development for cancer therapy</li> <li data-bbox="741 518 1541 558">-nondestructive testing / nuclear security</li> <li data-bbox="741 569 1720 609">-laser photonic crystal accelerator for DNA damage</li> <li data-bbox="741 620 1417 660">-repair analysis in radiation biology</li> <li data-bbox="741 671 1843 711">-X-band linac-based compact short-pulsed neutron source</li> </ul>
<p data-bbox="304 858 707 951"><b>Dr. Peter Schillebeeckx</b></p> 	<p data-bbox="741 850 1912 951">Scientific Officer European Commission / Joint Research Centre Geel site</p> <ul style="list-style-type: none"> <li data-bbox="741 1018 1890 1110">-Responsible for neutron cross-section measurements at the time-of-flight facility GELINA</li> <li data-bbox="741 1121 1760 1214">-Evaluation of cross section data for nuclear energy applications including production of covariance data</li> <li data-bbox="741 1225 1442 1265">-Non-destructive analysis techniques</li> <li data-bbox="741 1276 1328 1316">-Neutron detection techniques</li> </ul>

Panelist	Title, Affiliation, Research Area
<p data-bbox="304 268 694 359"><b>Mr. Hirofumi Tomikawa</b></p> 	<p data-bbox="741 268 1944 619"> <b>General Manager</b>  <b>Technology Development Promotion Office</b>  <b>Integrated Support Center for Nuclear Nonproliferation and Nuclear Security (ISCN)</b>  <b>Japan Atomic Energy Agency (JAEA)</b>            -R&amp;D Management for CTBT / Nuclear Forensics / Proliferation Resistance / Nuclear Safeguards / Nuclear Security         </p>
<p data-bbox="304 791 542 882"><b>Mr. Michio Seya</b></p> 	<p data-bbox="741 791 1886 1142"> <b>Senior Advisor</b>  <b>Technology Development Promotion Office</b>  <b>Integrated Support Center for Nuclear Nonproliferation and Nuclear Security (ISCN)</b>  <b>Japan Atomic Energy Agency (JAEA)</b>            -R&amp;D Management on Advanced Technologies for Nuclear Detection and Measurement         </p>

**Introduction to Panel Discussion**  
**“Challenges of Technology Development  
for Future Safeguards”**

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**by Michio Seya**

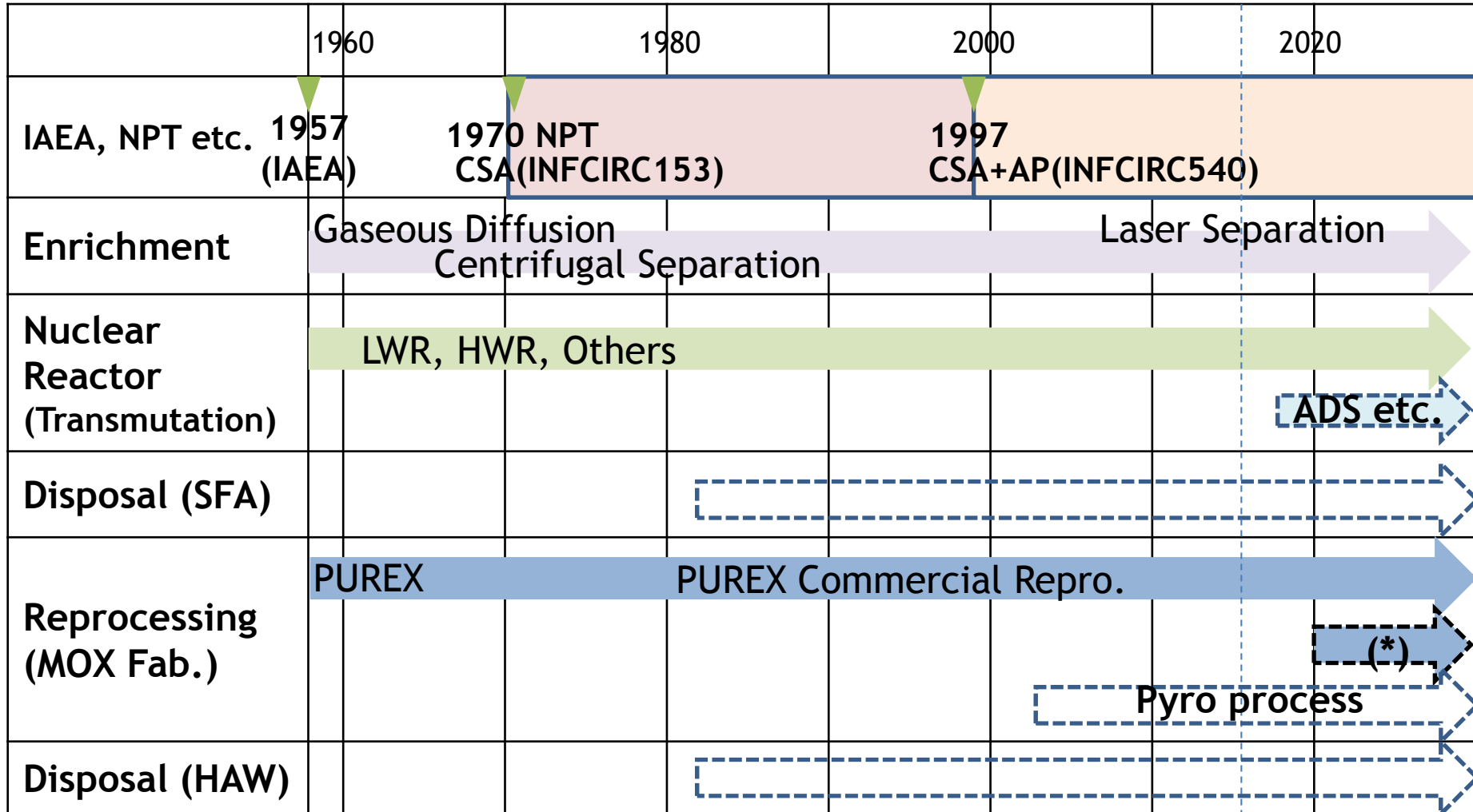
# **Safeguards in the Treaty on the Non-Proliferation of Nuclear Weapons (NPT)**

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# Peaceful Use of Nuclear Energy

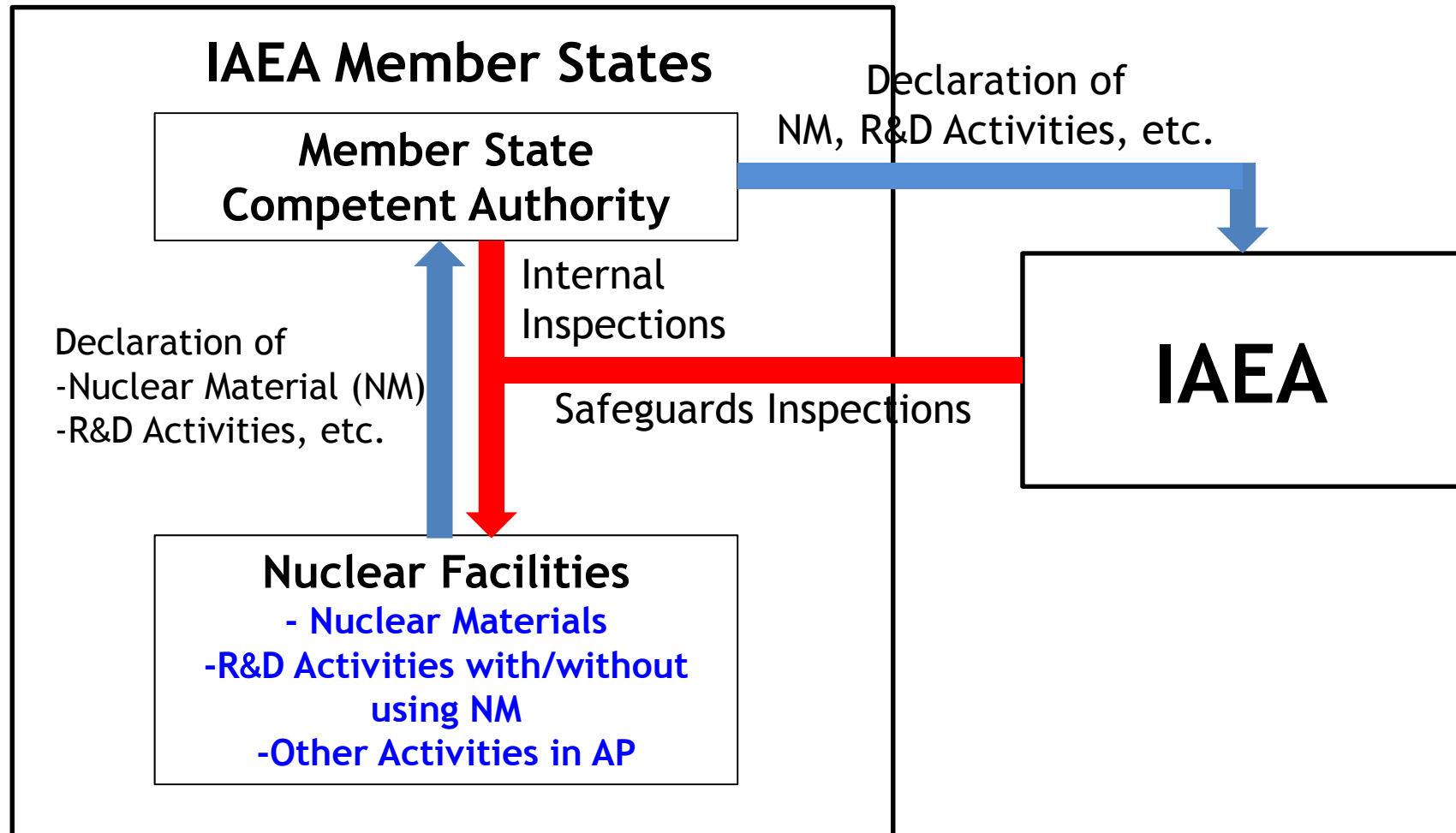
CSA: Comprehensive Safeguards Agreement, AP: Additional Protocol



ADS: Accelerator Driven System, (\*)PUREX-base TRU recovery + MOX Fab.

# IAEA Safeguards (CSA + AP)

CSA: Comprehensive Safeguards Agreement, AP: Additional Protocol



# IAEA Safeguards Inspection Activities

CSA Base Inspection Activities		
Purpose	Verification Methods	
Bias defect checking (precise analysis)	By confirmation of isotopic compositions / quantities of NMs	DA (Destructive Assay)
Partial defect checking (with accuracy of several %)	By confirmation of isotopic compositions / quantities of NMs	NDA (Non-Destructive Assay)
Gross defect checking (with attribute test)	By confirmation of attributes	
Continuity of knowledge (Reduction of Re-verification)	By monitoring	C/S (Containment /Surveillance)

AP Base Inspection Activities (Complementary Access (CA))		
Purpose	CA Activities	Methods
Detection of undeclared NM (isotopic compositions/ quantities) Detection of undeclared R&D Activities, etc.	Collection of Environmental Samples	DA of Environmental Samples
	Radiation Detection and Measurement	Portable NDA
	Checking of existence signals of NM (For supporting effective sampling at the access place)	Portable NDA
Detection of Undeclared Facility	Visual Observation Measurement by Laser System, etc.	Analyzing Satellite Imagery, etc.

# Integrated Safeguards

[ CSA(INFCIRC/153)+AP(INFCIRC/540) ]

**IAEA**

**Short Notice Random Inspection**

**(Timing of Inspection; Important for Effectiveness)**



**NM in Nuclear Facilities**

**Application of State Level Approach**

# Necessity of Support from Member States to IAEA

<b>IAEA: Implementing wide-range activities</b>
CSA + AP Activities
Inspection to Declared Nuclear Material
Complementary Access
Others

## IAEA's Requests for Support to Member States


- Support of R&D for Verification Technology  
[STR - 375 IAEA Department of Safeguards Long-Term R&D Plan, 2012-2023 (January 2013) ]  
⇒ For strengthening IAEA abilities, improving effectiveness, etc.
- Safeguards by Design for (Large-size) Automated Facilities (Reprocessing Plants (MOX Plants), Nuclear Facilities treating very high radiation NM, etc.)  
⇒ For reduction of PDI (Person Days of Inspection)

# (STR-375) IAEA Department of Safeguards Long-Term R&D Plan, 2012-2023 (Extracted Parts)



4-5 items to be concentrated  
in this discussion among so  
many IAEA's R&D requests

**(STR - 375) IAEA Department of Safeguards  
Long-Term R&D Plan, 2012-2023 (January 2013)**


<b>3. Ability to safeguard new types of facility. (1/2)</b>	
3.1 Develop generic safeguards approaches for:	
• Pyroprocessing plants	M
• Other new reprocessing technologies	L
• Laser enrichment plants	M
• Other new enrichment technologies	L
• Small modular and/or Gen IV reactors	M
3.2 Develop tools and techniques to characterize:	
 • Fissile content in metal mixtures containing the actinides Np, Am and Cm during pyroprocessing	M
• Fuel types for Gen IV reactors containing minor actinides	L
• Seismic signals in geological repositories	M

(STR - 375) IAEA Department of Safeguards  
Long-Term R&D Plan, 2012-2023 (January 2013)

3. Ability to safeguard **new types of facility.** (2/2)

3.3 Develop training to reflect the approaches and equipment for safeguarding new types of facility, including consulting with States developing such facilities to help assess what training is required.

L

 3.4 Develop a mechanism to enable safeguards to be considered early in the facility design process. (Safeguards by Design)

M



# (STR - 375) IAEA Department of Safeguards Long-Term R&D Plan, 2012-2023 (January 2013)


<b>5. Ability to deploy equipment at facilities to meet safeguards requirements. (1/2)</b>	
5.1 Develop improved tools and techniques to detect misuse of reprocessing plants (real time detection of Pu separation)	L
5.2 Develop tools and techniques to enable timely, potentially real time, detection of HEU production in LEU enrichment facilities.	H
5.3 Develop improved tools and techniques to enable real time flow measurements of nuclear material, including UF <sub>6</sub> at enrichment facilities and Pu at reprocessing facilities.	M
5.4 Develop appropriate safeguards equipment to establish and maintain knowledge of spent fuel in shielding/storage/transport containers at all points in their life cycle.	M
5.5 Develop methods to verify fresh fuel in shipping containers without opening the containers.	M

# (STR - 375) IAEA Department of Safeguards Long-Term R&D Plan, 2012-2023 (January 2013)

## 5. Ability to deploy equipment at facilities to meet safeguards requirements. (2/2)

5.6 Develop improved NDA instruments and techniques to address verification of waste and scrap nuclear material with impure composition or heterogeneous isotopic composition.

M

 5.7 Develop more sensitive and less intrusive alternatives to existing NDA instruments to perform partial defect test on spent fuel assembly prior to transfer to difficult to access storage.



H

5.8 Develop alternative NDA instruments, for instance based on liquid scintillators, to improve performance in neutron coincidence counting techniques applied to various types of fissile material.

M

(STR - 375) IAEA Department of Safeguards  
Long-Term R&D Plan, 2012-2023 (January 2013)

6. Ability to acquire and deploy safeguards equipment that is sustainable, standardized and modular, with increased use of commercial off-the shelf products

 6.1 Implement an improved cost/benefit assessment methodology for the design and operation of safeguards equipment	M
 6.2 Develop neutron counting systems reducing the use of $^3\text{He}$ or offering equivalent functional and technical alternatives	M

# Safeguards by Design (“SBD”) for (Large Size) Automated Nuclear Facilities

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- Reprocessing Plants, MOX Plants
- New Types of Nuclear Facilities  
(treating very high radiation NM)
  - \*Next Generation Aqueous-base  
Reprocessing Facilities
  - \*Pyro processing facilities
  - \*Transmutation fuel (ADS fuel) facilities

# “SBD” Process for Effective SG Verification of NM in Process

In (large size) automated nuclear facilities treating NM with very high radiation, people (operators/inspectors) can not go inside the process area. For this kind of facility, it is necessary to integrate SG verification systems into facility operation systems.

## “SBD” Process

Well Demonstrated Safeguards Systems for Practical Use  
(to be developed in advance of design of nuclear facility)



Safeguards Systems ; Properly / effectively **integrated**  
**into systems (such as transfer system) of nuclear facilities**



- Reduction of PDI (Person-Days of Inspection)
- Reduction of Operation Interference by Inspection

# Items of Panel Discussion 1

## ”Challenges of Technology Development for Future Safeguards”

<b>i</b>	<b>Support of R&amp;D for NDA in Verification Technologies (1/2)</b>	
1	Development of Neutron Counting Systems using Alternative Detectors to <sup>3</sup> He	
2	Innovative R&Ds for Improvement of Present SG Equipment	
3	NDA Techniques / Systems for LWR Spent Fuel Assemblies	
<b>ii</b>	<b>Safeguards by Design “SBD” for (Large Size) Automated Nuclear Facilities</b>	
4	Safeguards by Design “SBD” for Nuclear Facilities	
<b>iii</b>	<b>Support of R&amp;D for NDA in Verification Technologies (2/2)</b>	
5	Development of NDA Technologies for Pu, Am, Np, Cm in Mixtures	

**End of Introduction**

# Items of Panel Discussion 1

## ”Challenges of Technology Development for Future Safeguards”

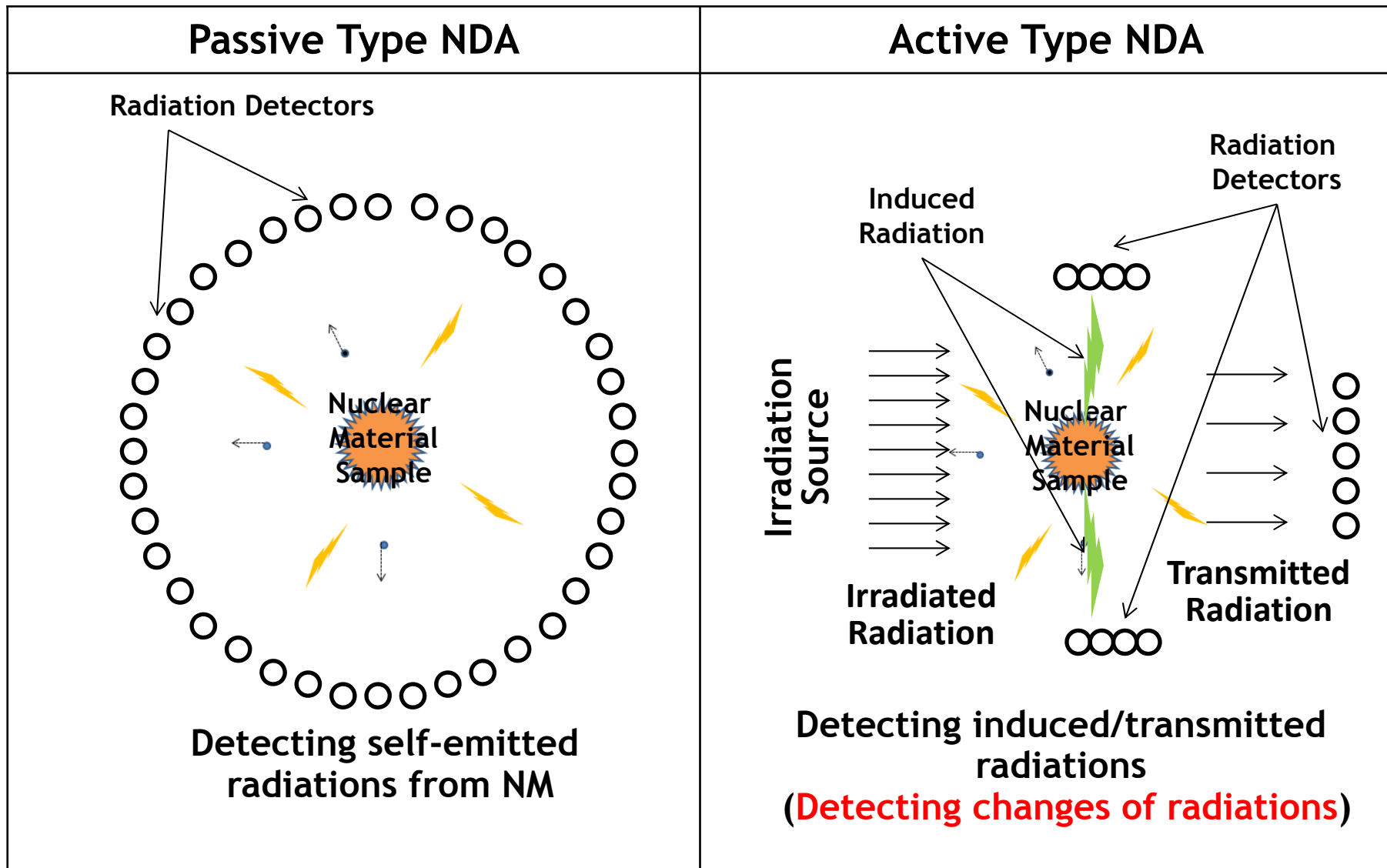
<b>i</b>	<b>Support of R&amp;D for NDA in Verification Technologies (1/2)</b>	
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# NDA Technologies in Safeguards

<b>Categorization of NDA Types</b>	<b>Rough Explanation</b>
<b>Passive Type</b>	Detection of self-emitted radiations from NM
<b>Active Type</b>	Using outer sources of radiation to activate NM Detection of induced / transmitted radiations (changes of radiations)

# Passive Type and Active Type NDA in SG Verification



# Items of Panel Discussion 1

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# Passive Type NDA in SG Verification (Neutron Coincidence Counter)

## Rough Explanation of Principle

Using self-emitted neutrons:

- Spontaneous fission neutrons from  $^{238}\text{Pu}$ ,  $^{240}\text{Pu}$ ,  $^{242}\text{Pu}$  etc.
- Count neutrons emitted from the same spontaneous fission  
(→quantification of  $^{240}\text{Pu}$ -eff. in the sample)

**Neutron Detectors:  $^3\text{He}$  proportional counter**

## Usage in Nuclear Fuel Cycle

Partial Defect Verification of purified Pu from PUREX process etc.

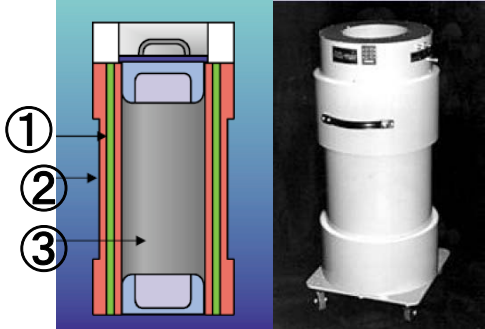

Nuclear facilities;

Conversion process of reprocessing plant / facility

MOX fabrication plant / facility

- Concern with shortage of  $^3\text{He}$  gas supply (2009~)
- IAEA requested member states for development of alternative detectors to  $^3\text{He}$  (March, 2011)

# (Example) Neutron Coincidence Counters at Reprocessing Plants / MOX Plants

Pu Nitrate Solution / MOX Samples (Purified Pu, U: Containing no FP/MA)		
Present SG Verification		
<p>Pu Quantity (<sup>240</sup>Pu-effective)</p>	<p><b>NDA (Passive type NDA)</b></p> <ul style="list-style-type: none"> <li>- HLNCC / INVS [High Level Neutron Coincidence Counter / <u>I</u>nventory <u>S</u>ample Counter]</li> <li>* Counting of Spontaneous Fission Neutrons from <sup>240</sup>Pu etc.</li> </ul>	<p>HLNCC</p>  <p>①: He-3 proportional Counter ②: Polyethylene ③: Sample Cavity</p>
<p>Pu Isotopic Compositions</p>	<p><b>NDA (Passive type NDA)</b></p> <ul style="list-style-type: none"> <li>- HRGS [High Resolution Gamma-ray Spectrometer]</li> <li>* Counting of Self-emission Gamma-rays from Pu isotopes</li> </ul>	<p>HRGS</p>  <p>④: Ge-detector</p>

# **Discussion between Panelists --1**

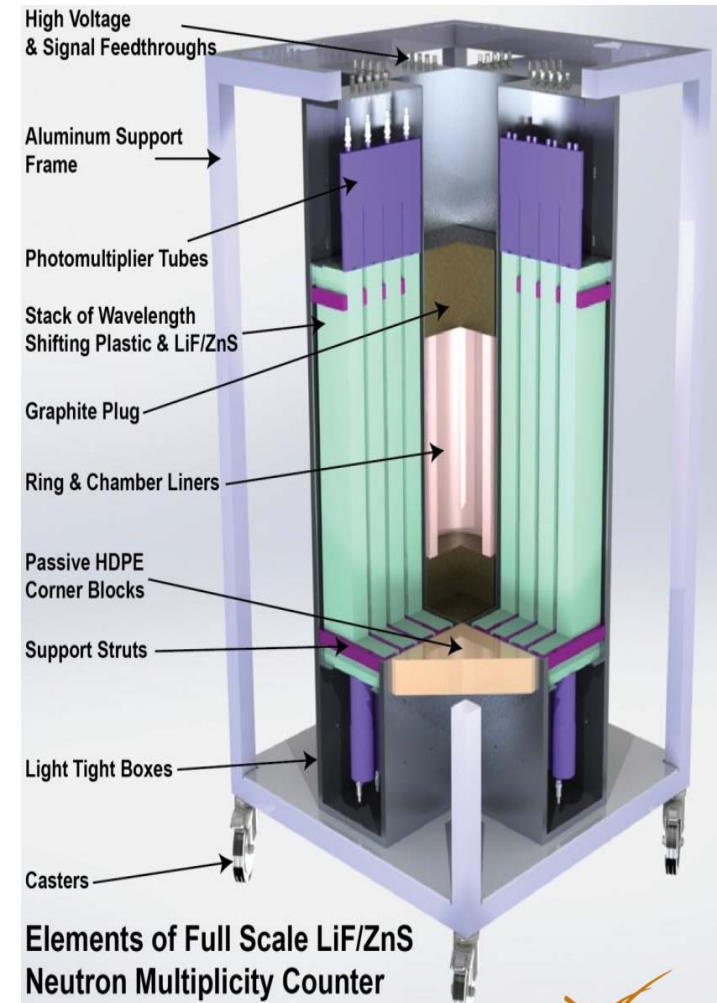


## Alternatives to $^3\text{He}$ Detectors: Fast Neutron Detectors

- Advantages of detection of fast neutrons in coincidence counters
  - Less scattering-better penetration
  - Less effect of shielding
  - Lower signal/noise
  - Directionality
  - Imaging
  - Gamma rejection
  - Detect low Z material

# LiF/ZnS Multiplicity Counter

- Rapid Pu inventory verification for MC&A
- Similar Figure of Merit to Epithermal Neutron Multiplicity Counter
- Anticipated Final Capabilities
  - Simulated counting efficiency: 52%
  - Simulated die-away time: 15  $\mu$ sec
  - Sample acquisition time: 1000-3600 seconds
  - Pu mass assay precision goal: 1%
  - Weight: 1000 lbs
  - Footprint: 31"  $\times$  32"  $\times$  82"
  - Power: < 1 kW





# Verification of fuel assemblies

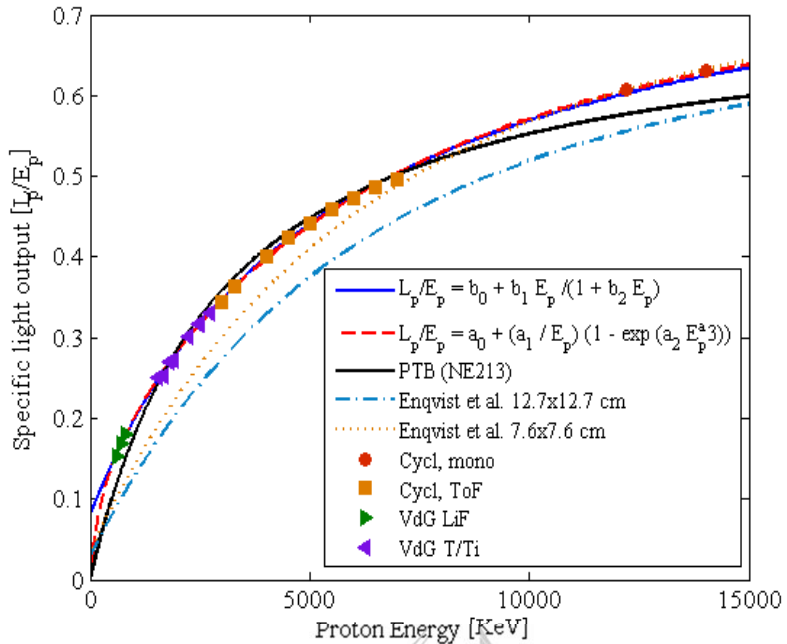
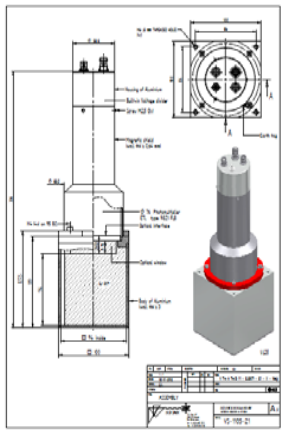
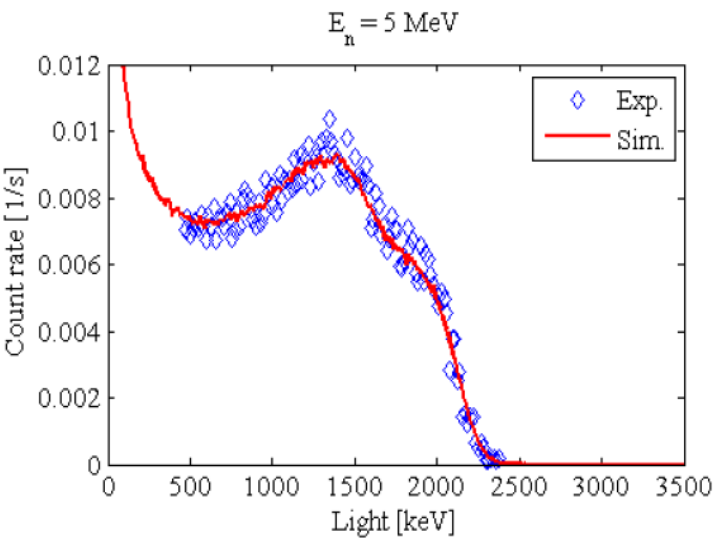
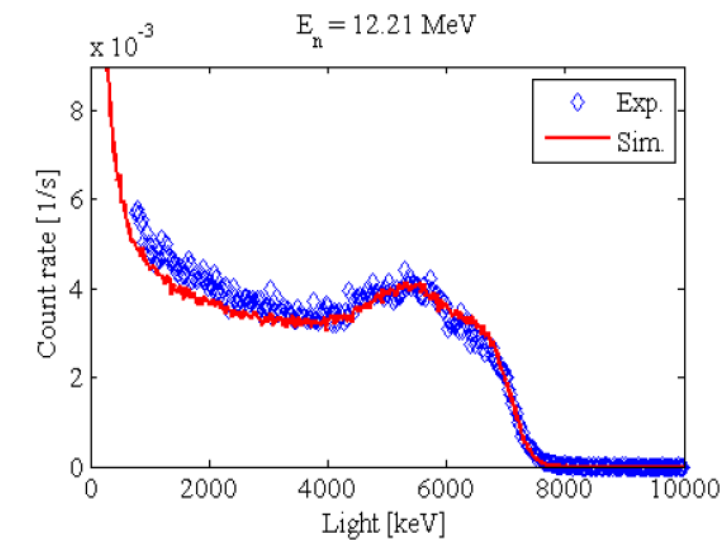
Conventional  $^3\text{He}$  based system



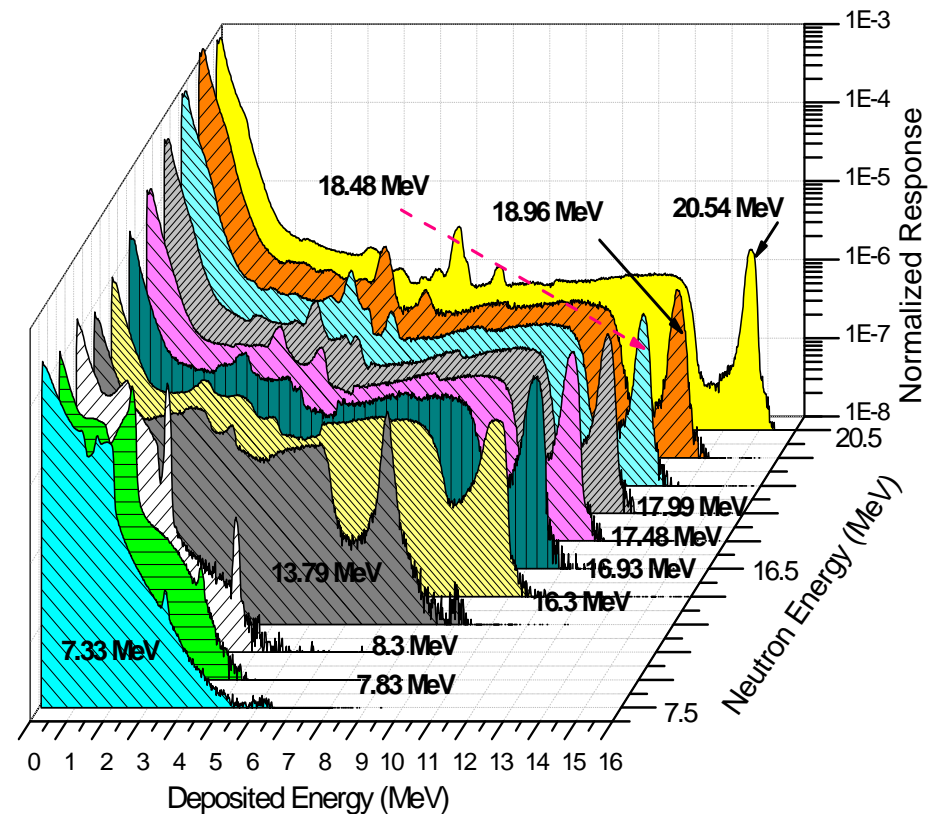
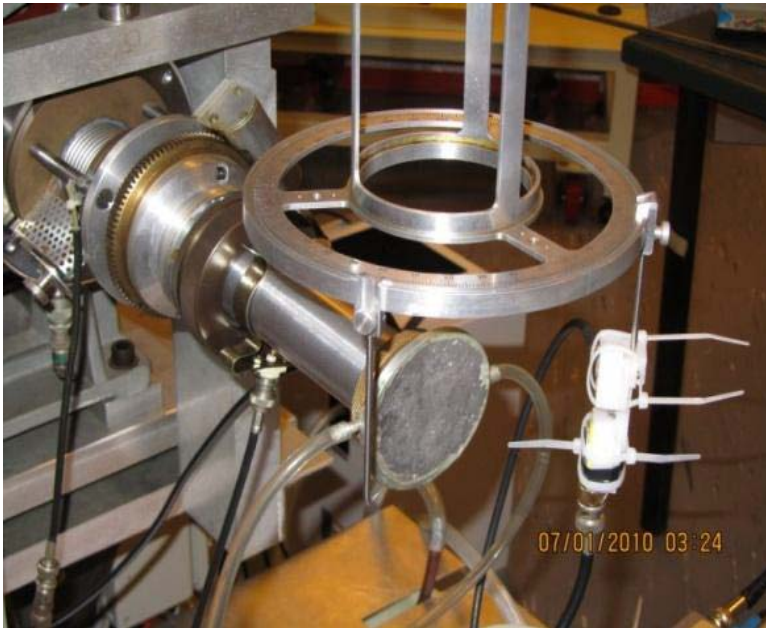
System based on  
a EJ309 scintillator



# Characterization of a EJ309 scintillator at VdG



# Characterization of other detectors : e.g. diamond



# R&D NDA : detectors

- **Replacement  $^3\text{He}$**
- **Medium resolution  $\gamma$ -ray detectors**
  - CdZnTe & LaBr: improved procedures for spectrum analysis

# Evaluation Results of ASAS

ASAS: Alternative Sample Assay System  
(using ZnS/B<sub>2</sub>O<sub>3</sub> ceramic scintillator detectors as alternative to He-3 tubes)

	ASAS		INVS	
Counting Efficiency (e)	15.97%		30.82%	
Die-away Time (t in μs)	77.67		45.36	
Number of Tubes	24 ZnS/B <sub>2</sub> O <sub>3</sub> Ceramic Scintillator Tubes		16 <sup>3</sup> He tubes	
Figure of Merit (FOM) <e <sup>2</sup> /t>	328.4		2094.1	
Figure of Merit (FOM) <e/t <sup>1/2</sup> >	1.81		4.58	
Total Measurement Uncertainty (Using MOX samples)	Passive Cal.	Known-α	Passive Cal.	Known-α
	3.91%	4.14%	3.66%	5.74%

## ASAS

(Comparison with INVS)

- Counting Efficiency is smaller
- Die-away Time is longer
- FOM is smaller



→ ASAS can be used in actual safeguards inspection.

# Items of Panel Discussion 1

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# **Discussion between Panelists --2**

February 10, 2016

International Symposium on Technology Development  
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# ***Mobile and Intense Neutron Source***

**Mitsuru Uesaka**  
**Nuclear Professional School,**  
**School of Engineering, University of Tokyo**



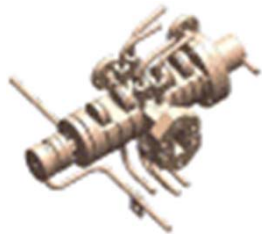
# Importance of Combination of X-ray- and Neutron Sources

Law Concerning Prevention of Radiation Hazards Due to Radioisotopes

Deregulation??

Mitsuru Uesaka

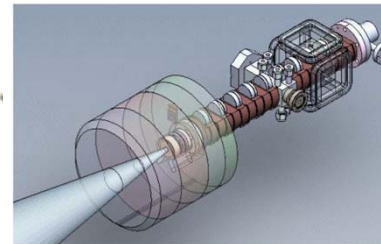
Portable X-band Linac X-ray Sources



950 keV X-Band Linac

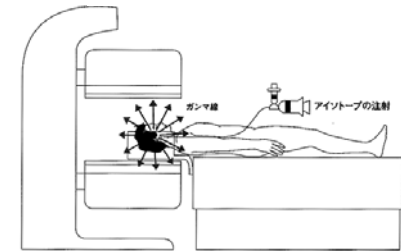


3.95 MeV X-Band Linac



6 MeV X-Band Linac

Nuclear Medicine



Social Infrastructure



~1cm<sup>t</sup> Metal Tube



~3cm<sup>t</sup>

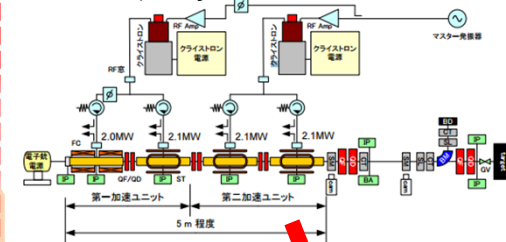


~40cm<sup>t</sup> Fe-reinf. Concrete



1-2m<sup>t</sup>

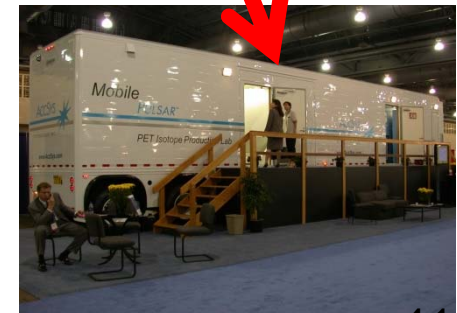
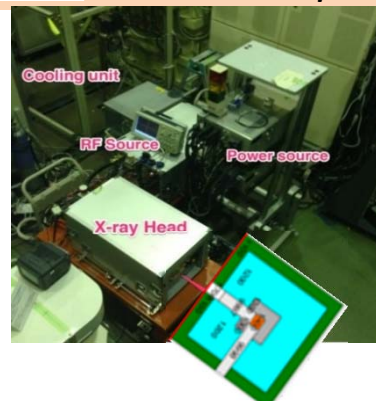
30 MeV X-Band Linac  
γ-ray/neutron source



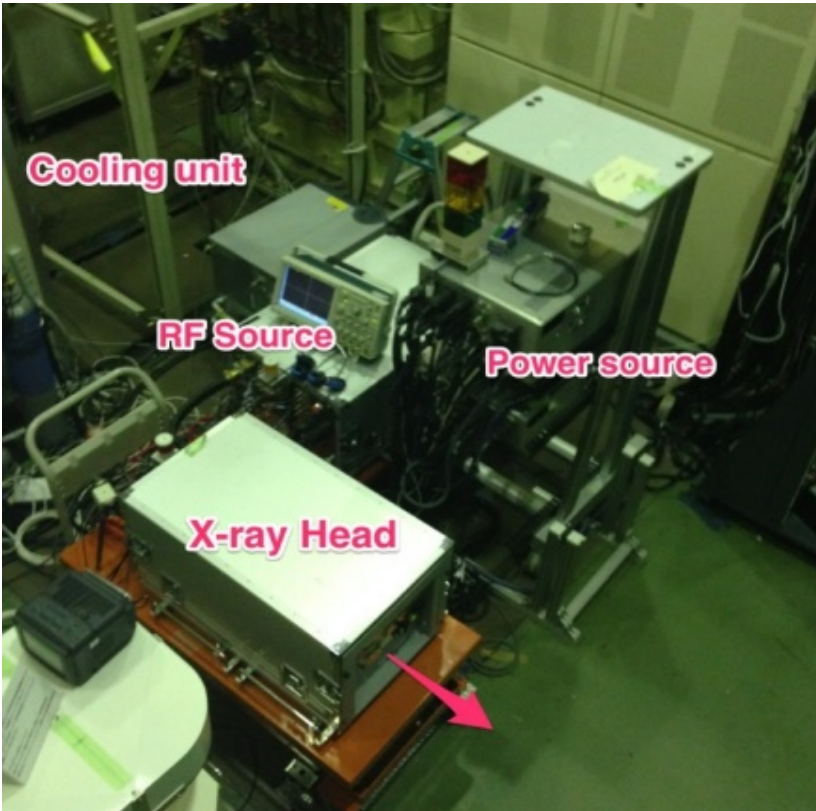
C<sub>f</sub> Neutron Water Detector



Compact Neutron Sources



# Mobile 3.95MeV X-band linac X-ray source of University of Tokyo



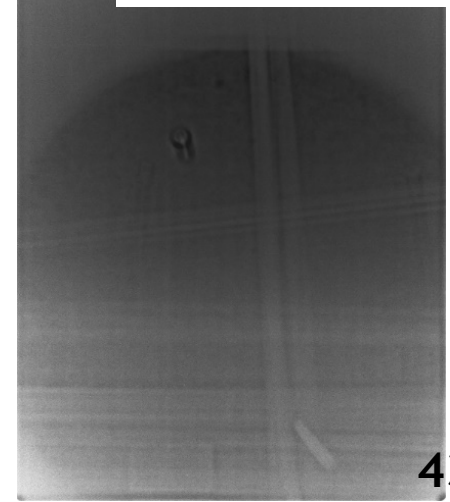
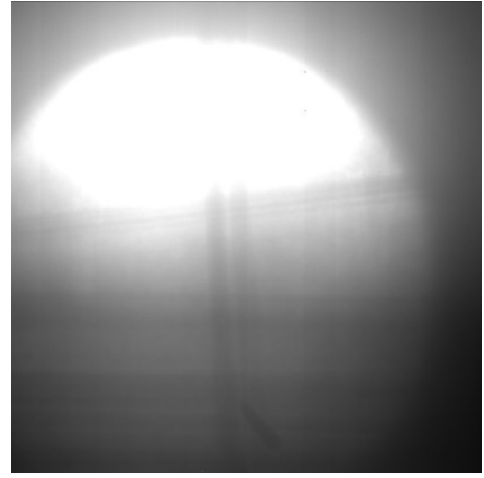
Main unit	Accelerating tube	RF Source	HVPS Control
Weight (kg)	80+62 (Collimator + Accelerating tube)	62	116
Parameters	Electron gun output current 300mA	Frequency 9.3GHz	
	Electron gun voltage 20kV	Pulse width 4 $\mu$ s	
	Beam current 100mA	Repetition rate 200pps	
		RF power output 1.5 MW	

# First Legal On-site Inspection of 3.95 MeV X-band Linac X-ray Source at Public Works Research Institute in Japan on January 29, 2015



X-ray Flat Camera(1s)

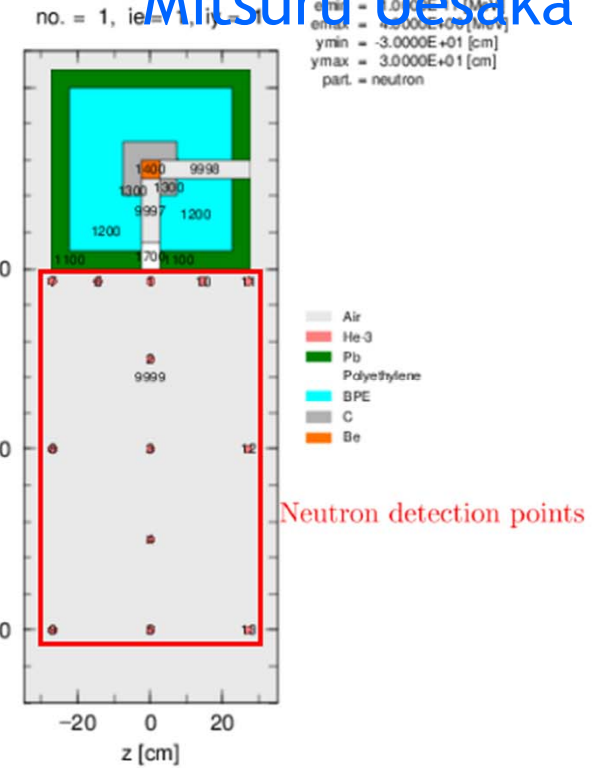
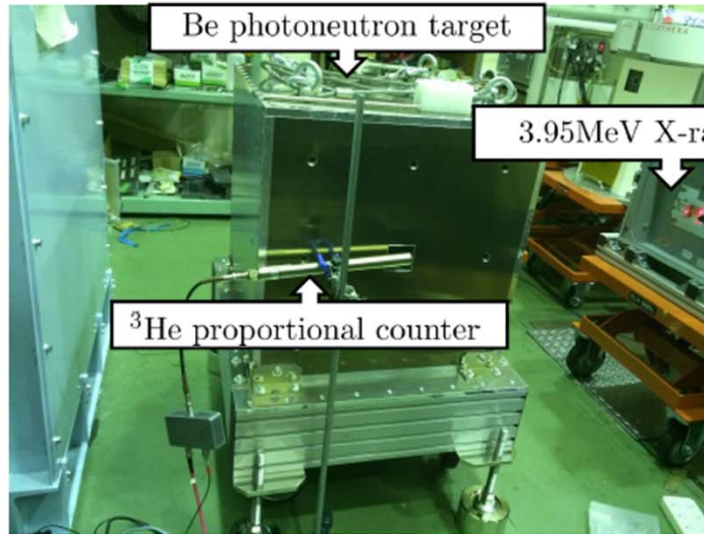
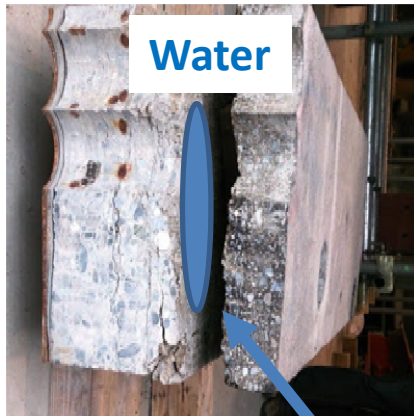
Imaging Plate (30s)



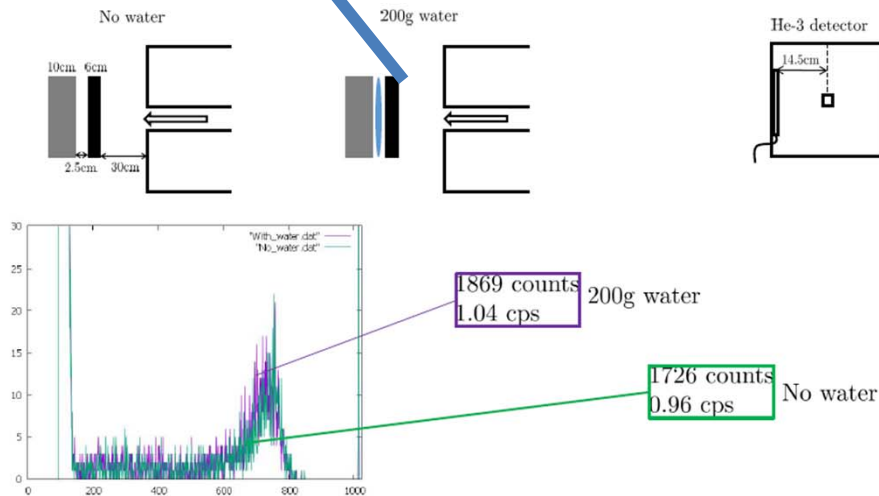
# Safety Control for Bridge Inspection

- Amendment of **The Law Concerning Prevention of Radiation Hazards Due to Radioisotopes** that allows use of **below 4 MeV** accelerator for only **on-site bridge inspection** was done in Japan in 2005.
- We registered 3.95 MeV electron linac X-ray source as a radiation source to Nuclear Regulation Authority (NRA) in 2014.
- Then, we design and set a radiation controlled area over **1.3 mSv/3 months** and a facility boundary of **250  $\mu$ Sv/3 months** under **Regulations on Prevention of Ionizing Radiation Hazards** and submit the application of on-site use to **Nuclear Regulation Authority (NRA)**.
- Finally, we can perform the on-site bridge inspection.

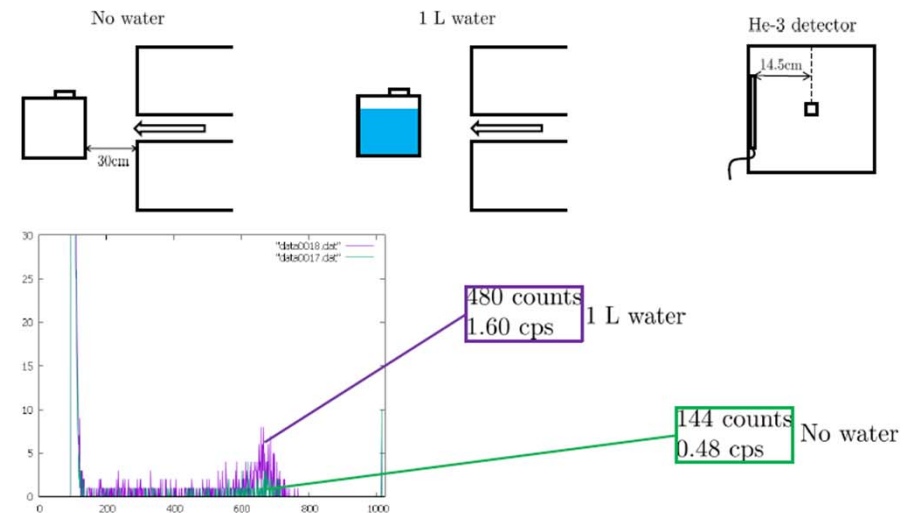
# 3.95 MeV X-band Electron Linac X-ray Source + Be Target → Mobile and Intense Neutron Source



Neutron moisture detection

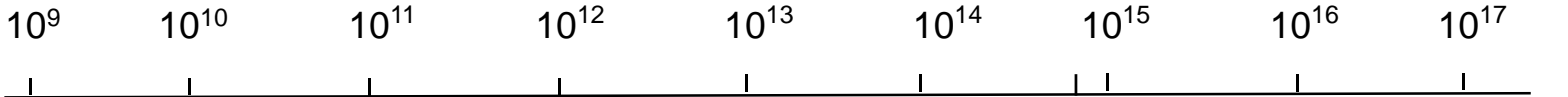


Neutron moisture detection



# Intensity and Application of Compact Accelerator Neutron Sources

To be published in Ch. of "Compact Neutron Source" in "Accelerators for Science and Technology" in Reviews of Accelerator Science and Technology (World Scientific)



**RI Neutron Source**  
 (<sup>252</sup>Cf 2MBq  
 (0.1 μg) = 2.3 × 10<sup>5</sup> n/s)



**100 keV D Acceleration and Shielded T Target**



**S-band  
 40MeV  
 1kW  
 Electron  
 Linac**

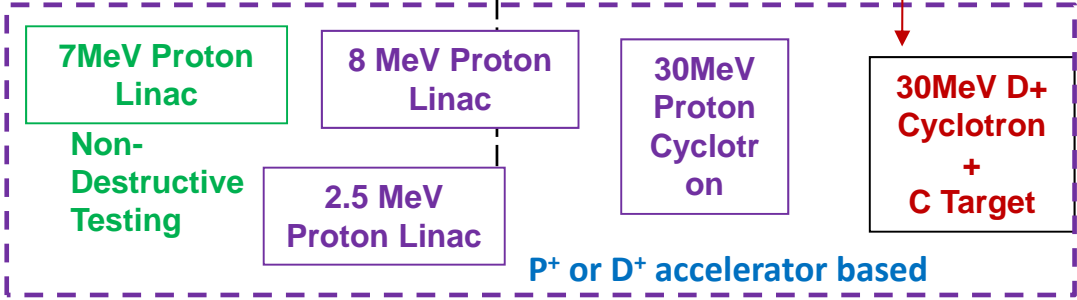
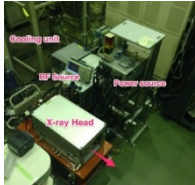
**L-band  
 30MeV  
 6kW  
 Electron  
 Linac**



**Electron linac based**

Short pulse for thermal~epi.~keV Neutrons and Nuclear data

**X-band  
 3.95 MeV  
 0.4kW  
 Electron  
 Linac**



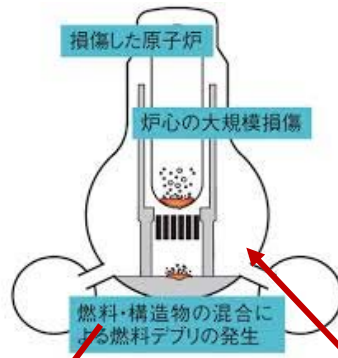
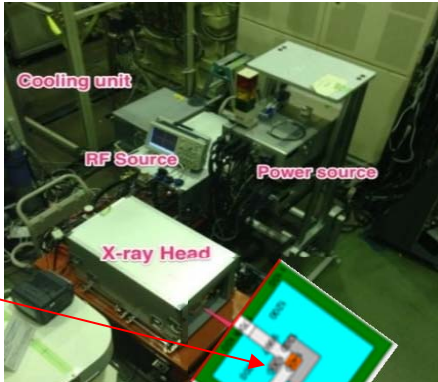
**BNCT**

**RI Production for Nuclear Medicine**



# On-site Neutron Inspection by X-band 3.95 MeV Electron Linac Neutron Source

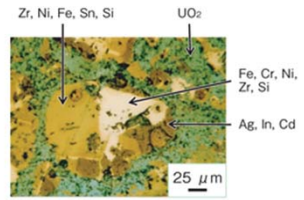
$10^{11}$  n/sec



Neutrons



Security Inspection



**Nuclear Material Evaluation  
in Melted Fuel Debris  
in Fukushima TEPCO Daiichi NPP site**

# Safety Control for Neutron Use

- Below-4 MeV accelerators can be used for only on-site bridge inspection in **a radiation controlled area over 1.3 mSv/3 months and a facility boundary over 250  $\mu$ Sv/3 months** under Regulations on Prevention of Ionizing Radiation Hazards in Japan.
- **Neutrons** should be also monitored, added to the above doses and controlled.
- We are continuously consider the deregulation of other on-site uses except the bridge inspection.





## Innovation for Current Safeguards: Software

- Improved correlated neutron counting
  - More accurate and complete information from neutron data
  - Based on fundamental physics
  - Improve multiplicity analysis by utilizing high order moments (quads and pents)
  - Dead time correction
  - Validation

# Arden Dougan

## Improvements to Current Safeguards: Counting Standards



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ARMS CONTROL (NPAC)



INTERNATIONAL NUCLEAR SAFEGUARDS

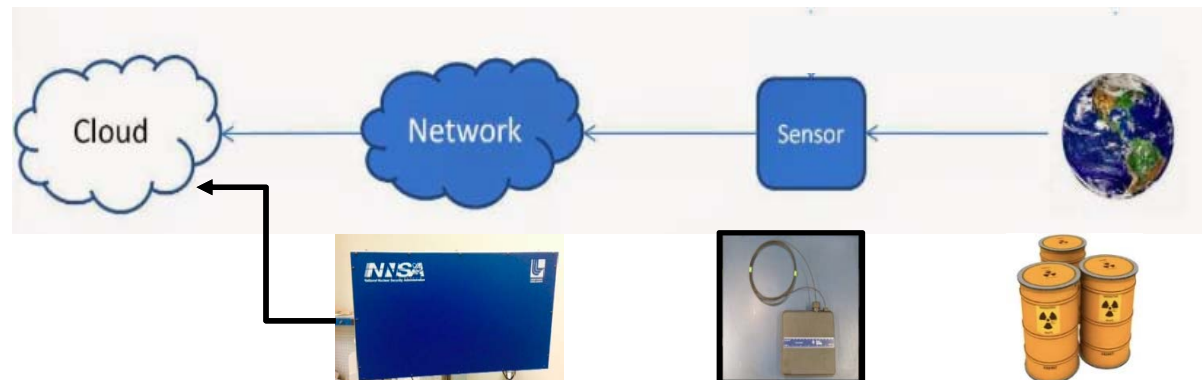
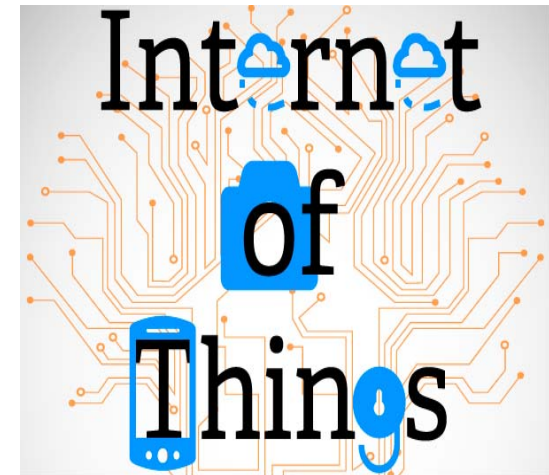
- $^{233}\text{U}$ 
  - Sets of small counting standards of  $^{233}\text{U}$  will be fabricated and distributed across the DOE complex to help maintain the infrastructure, experience, and expertise in evaluating  $^{233}\text{U}$  signatures.
- $^{244}\text{Pu}$ 
  - $^{244}\text{Pu}$  that originated from Mark-18 targets that were previously stored at ORNL, was shipped to Russia in 2005 for enrichment in VNIIEF's calutrons
    - The enriched product material (99.985 %) was returned to the United States in May 2015.
  - This material will be fabricated into CRMs by 2018.
    - 60% of the CRMs produced will be provided to the IAEA and 40% will be retained in the United States.



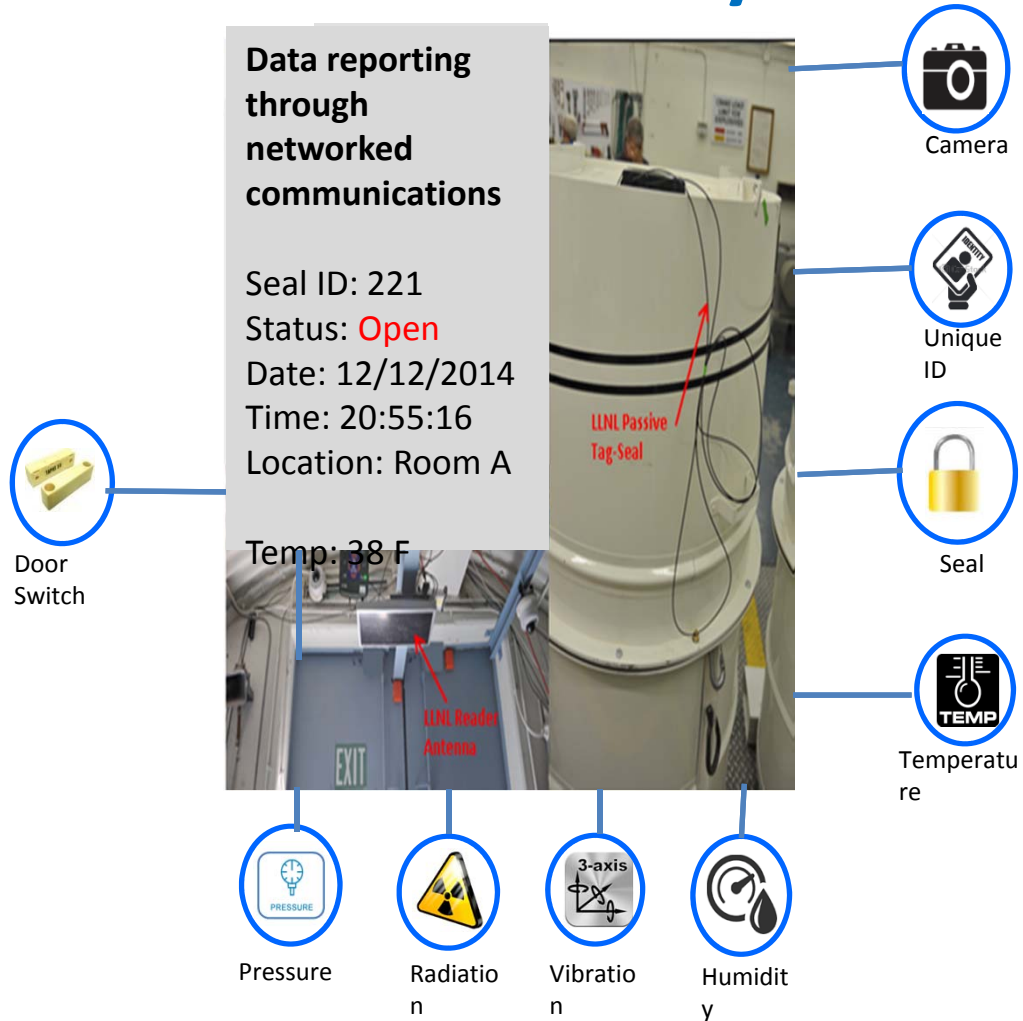
Sealed, (2.5 cm diameter × 1cm height), low-activity (~10  $\mu\text{Ci}$ ), high-purity (>99.9%)  $^{233}\text{U}$  gamma-ray sources

# Internet of Things (IOT): The Next Technological Revolution

- IOT is a network of sensors connected to server/cloud for reporting events for processing and sharing
  - Reliable connectivity
  - Sensing a complex environment
  - Low cost
  - Low power
  - Security
  - Persistent and active self-monitoring
  - Integration across devices



# DOE's Vision for IOT in Safeguards Has Existed for Many Years



# Advanced Pu direct monitoring technical development

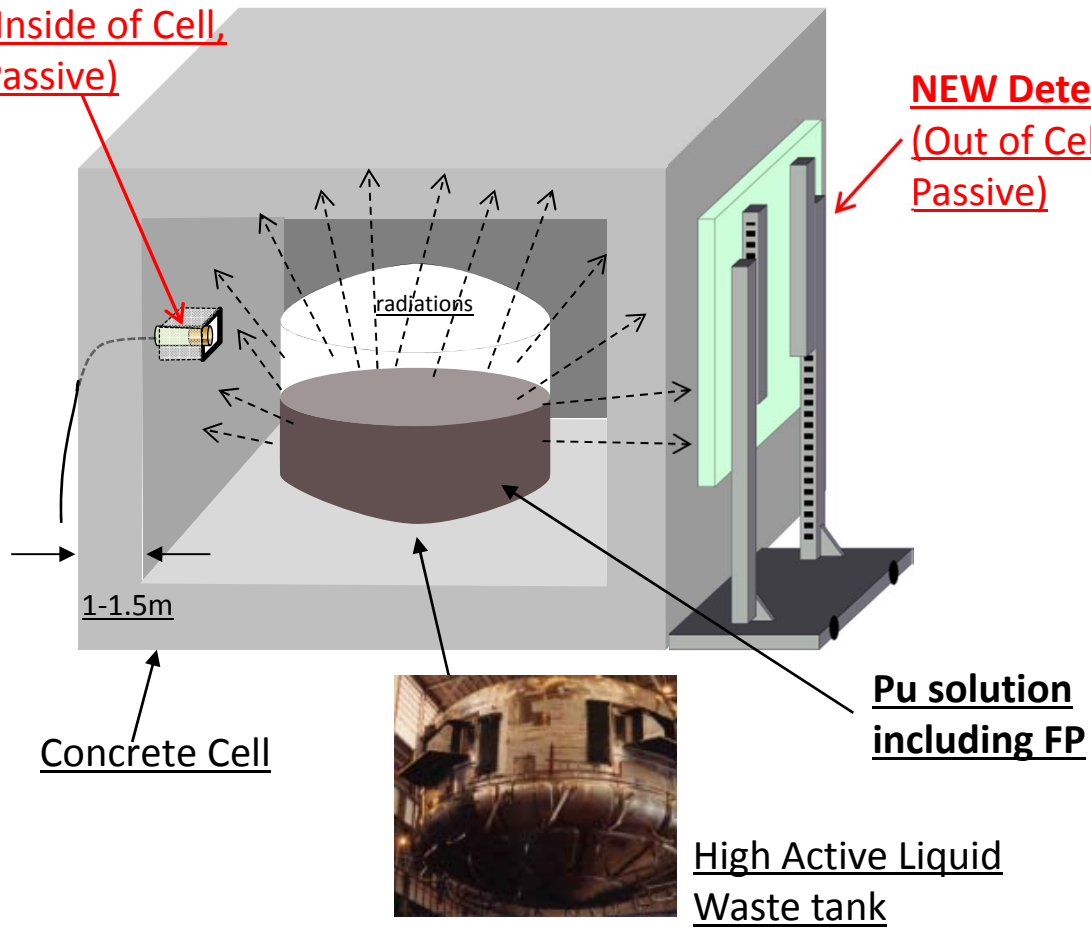
**Development of a new technology for continuous measurement and monitoring Pu with FP**  
Expected Effects and Results

- This technology can be applied to real time monitoring for entire reprocessing process.
- Continuous monitoring technology can be extended to detect security events.

## Image of Pu monitoring technology development

NEW Detector  
(Inside of Cell,  
Passive)

NEW Detector  
(Out of Cell,  
Passive)



Design and Composition Survey  
 - Pu concentration  
 - density  
 - Pu isotopic composition  
 - impurity contents and nuclides etc.

Radiation Study  
 Various radiation measurements

Simulation  
 evaluation of candidate technologies

Measurement test  
 Fabrication of prototype detector and evaluation of function

# Items of Panel Discussion 1

## ”Challenges of Technology Development for Future Safeguards”

<b>i</b>	<b>Support of R&amp;D for NDA in Verification Technologies (1/2)</b>	
	1	Development of Neutron Counting Systems using Alternative Detectors to $^3\text{He}$
	2	Innovative R&Ds for Improvement of Present SG Equipment
	3	NDA Techniques / Systems for LWR Spent Fuel Assemblies
<b>ii</b>	<b>Safeguards by Design “SBD” for (Large Size) Automated Nuclear Facilities</b>	
	4	Safeguards by Design “SBD” for Nuclear Facilities
<b>iii</b>	<b>Support of R&amp;D for NDA in Verification Technologies (2/2)</b>	
	5	Development of NDA Technologies for Pu, Am, Np, Cm in Mixtures

# Background Needs

## Increment of quantities of LWR spent fuel assemblies

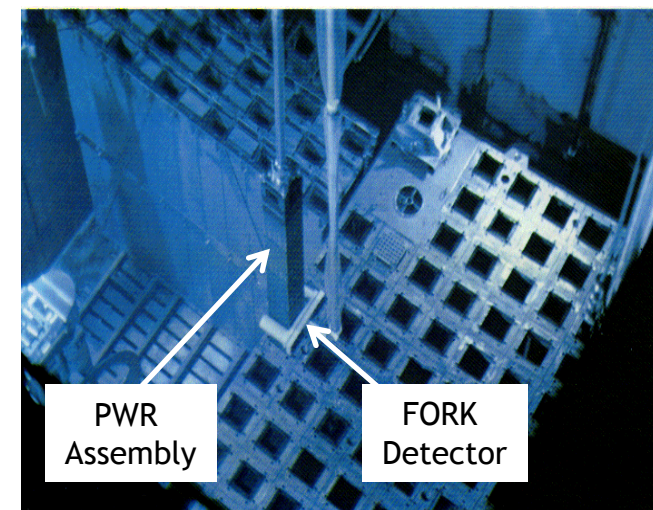
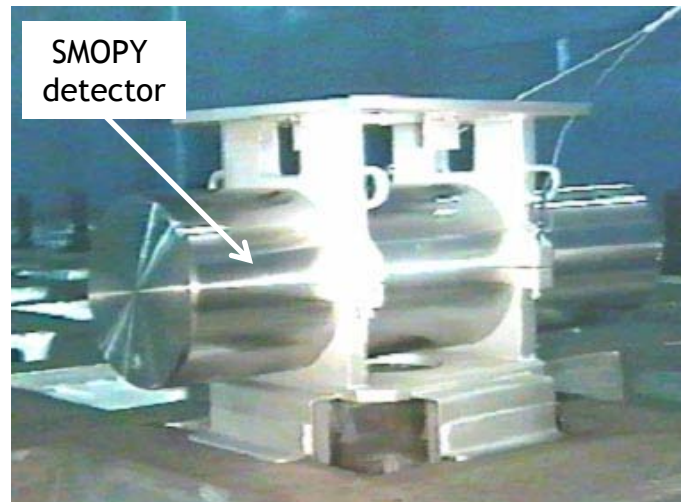
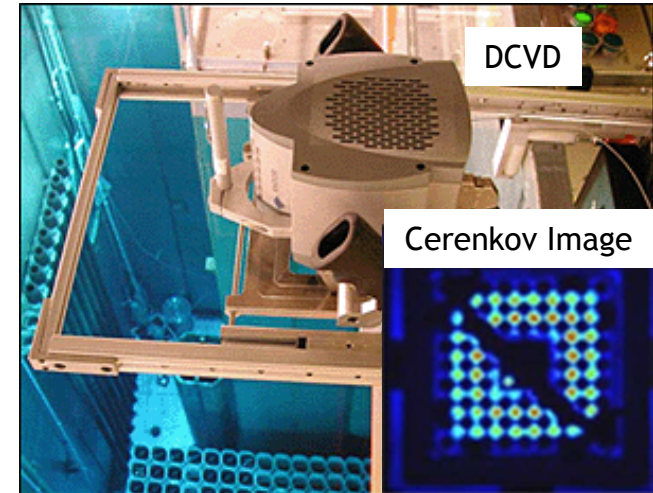
▪	Increment of number of LWRs in the world [Re-startup of LWRs in Japan]
▪	Intermediate Storage of Spent Fuel Assemblies of LWRs
▪	Geological Disposal of Spent Fuel Assemblies of LWRs

(SFA: spent fuel assembly/assemblies)

**Challenges:**  
**Quantitative NDA Technologies**  
**of NM (Pu etc.) in SFA**

# Present NDA Devices for LWR-SFA

- Cerenkov Viewing Device (ICVD, DCVD)
  - Detects Cerenkov glow from water around assembly
- FORK and SMOPY
  - Fission chambers → total neutron (driven by  $^{244}\text{Cm}$ )
  - Ion chambers and CdTe → FP gamma-rays
- Spent Fuel Attribute Tester (SFAT)
  - $^{137}\text{Cs}$  is present



→ Present NDA devices for SFA check only attributes of SFA.



# Present Situation of NDA for Quantification

NDA Systems for Quantification of NM	
Fresh MOX Fuel	<ul style="list-style-type: none"><li>-Various passive type NDA systems with neutron coincidence counting using <math>^3\text{He}</math> detectors have been used.</li><li>-NDA accuracies of <math>^{240}\text{Pu}</math>-effective are less than several %.</li></ul>
Spent Fuel Assemblies (SFA)	<ul style="list-style-type: none"><li>-No NDA systems for quantification of NM in SFA have been developed.</li><li>→ NGSII (USDOE) program</li></ul>

# Minor Actinides co-existing with Pu in SFA

## Half-life, Neutron Yields, Decay Heat of U/Pu/Minor Actinides(Np/Am/Cm) Isotopes

Nuclides (Isotopes)	Half-life (y)	Neutron Yield (n/s-g)	Decay Heat (W/kg)	Remarks
<sup>235</sup> U	$7.0 \times 10^8$	$2.99 \times 10^{-4}$	$6 \times 10^{-5}$	Fissile
<sup>238</sup> U	$4.5 \times 10^9$	$1.36 \times 10^{-2}$	$8 \times 10^{-6}$	
<sup>237</sup> Np	$2.1 \times 10^6$	$1.14 \times 10^{-4}$	$2.1 \times 10^{-2}$	
<sup>238</sup> Pu	$8.8 \times 10^1$	$2.59 \times 10^3$	$5.7 \times 10^2$	Spontaneous Fission
<sup>239</sup> Pu	$2.4 \times 10^4$	$2.18 \times 10^{-2}$	2.0	Fissile
<sup>240</sup> Pu	$6.54 \times 10^3$	$1.02 \times 10^3$	7.0	Spontaneous Fission
<sup>241</sup> Pu	$1.47 \times 10^1$	$4.93 \times 10^{-2}$	6.4	Fissile
<sup>242</sup> Pu	$3.76 \times 10^5$	$1.72 \times 10^3$	$1.2 \times 10^{-1}$	Spontaneous Fission
<sup>241</sup> Am	$4.33 \times 10^2$	1.18	$1.15 \times 10^2$	
<sup>244</sup> Cm	$1.81 \times 10^1$	$1.08 \times 10^7$	$2.8 \times 10^{-3}$	Spontaneous Fission

# Difficulties of NDA for Quantification of NM in SFA

Fresh MOX Fuel Assembly	Spent Fuel Assembly (SFA)
U, Pu MA (Am)	U, Pu, MA (Np, Am, Cm), FP
Not so high radiation	<b>Very high radiation</b>  Gamma-ray : Mainly from FPs Neutron : Mainly from Cm-244

## Factors leading to difficulty of NDA of Pu in SFA

### -Existence of MA (Cm-244) :

Very high neutron yield of Cm-244 makes it difficult to apply neutron coincident counting

### -Existence of very strong gamma-rays :

Very high strong gamma-rays makes self-emission gamma-rays from Pu isotopes be buried in the BG

# **Discussion between Panelists --3**

# Arden Dougan New Technologies for Spent Fuel NDA



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PDET



DDSI

Passive:

**Time correlated neutrons** [Differential Die-away Self-Interrogation (DDSI)]

**Comparison of high and low multiplying sections** [Passive Neutron Albedo Reactivity (PNAR)]

**Guide tube neutron and gamma detection** [Partial Defect Verification of Spent Fuel (PDET)]

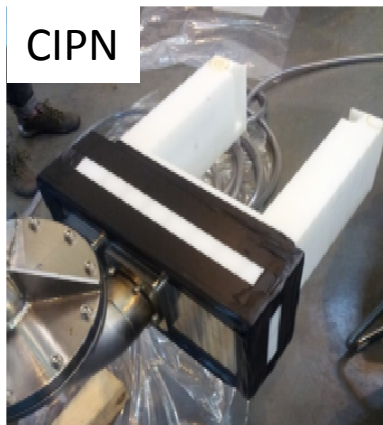
**High count test platforms** [HPGe and LaBr<sub>3</sub> for gammas; B-10 for neutrons]

Active:

**Time-varying neutron interrogation** [Differential Die-away (DDA)] – not shown

**Continuous neutron interrogation** [Californium Interrogation with Prompt Neutron (CIPN)]

**Active neutron coincidence counting** [Advanced Experimental Fuel Counter (AEFC)]



CIPN



AEFC



HPGe



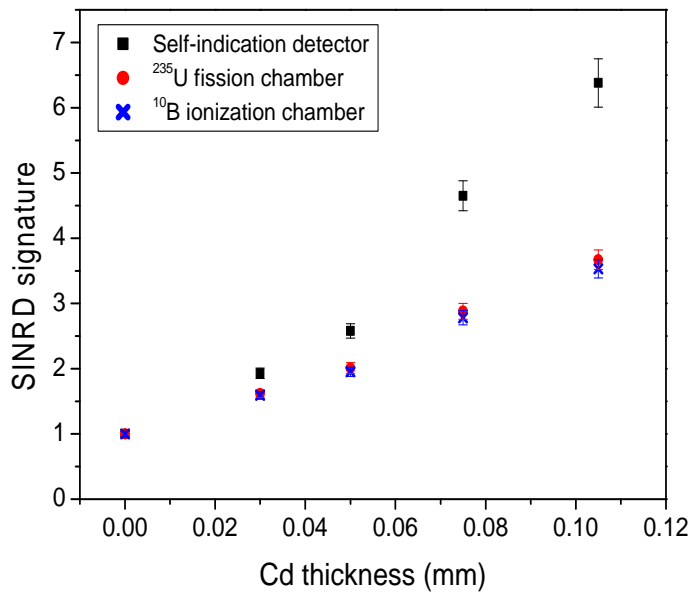
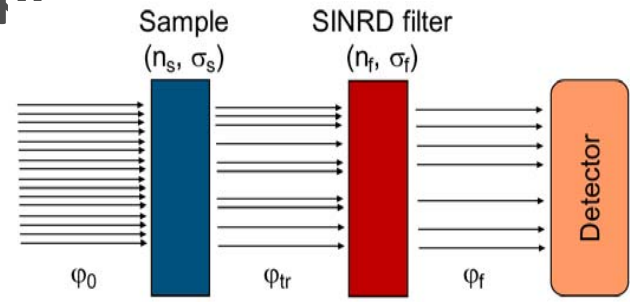
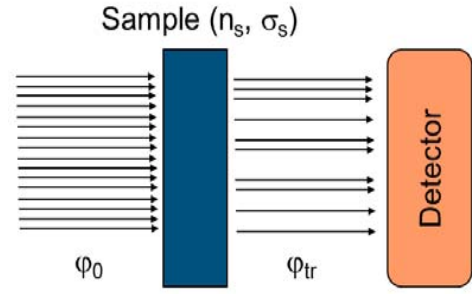
PNAR

Los Alamos  
NATIONAL LABORATORY  
EST. 1943



# Self-Indication Neutron Resonance Densitometry

- First proposed at LANL
- R&D : collaboration SCK•CEN and JRC Geel  
SINRD for spent fuel assemblies in dry storage area
- Experimental validation of the concept\*
- Development of detectors



# R&D NDA : detectors

- **Small neutron detectors for spent fuel measurements with specific sensitivity to e.g.  $^{235}\text{U}$  &  $^{239}\text{Pu}$** 
  - For SINRD

# Items of Panel Discussion 1

## ”Challenges of Technology Development for Future Safeguards”

<b>i</b>	<b>Support of R&amp;D for NDA in Verification Technologies (1/2)</b>	
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<b>ii</b>	<b>Safeguards by Design “SBD” for (Large Size) Automated Nuclear Facilities</b>	
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# Necessity of SBD for Effective SG Verification of NM in Process

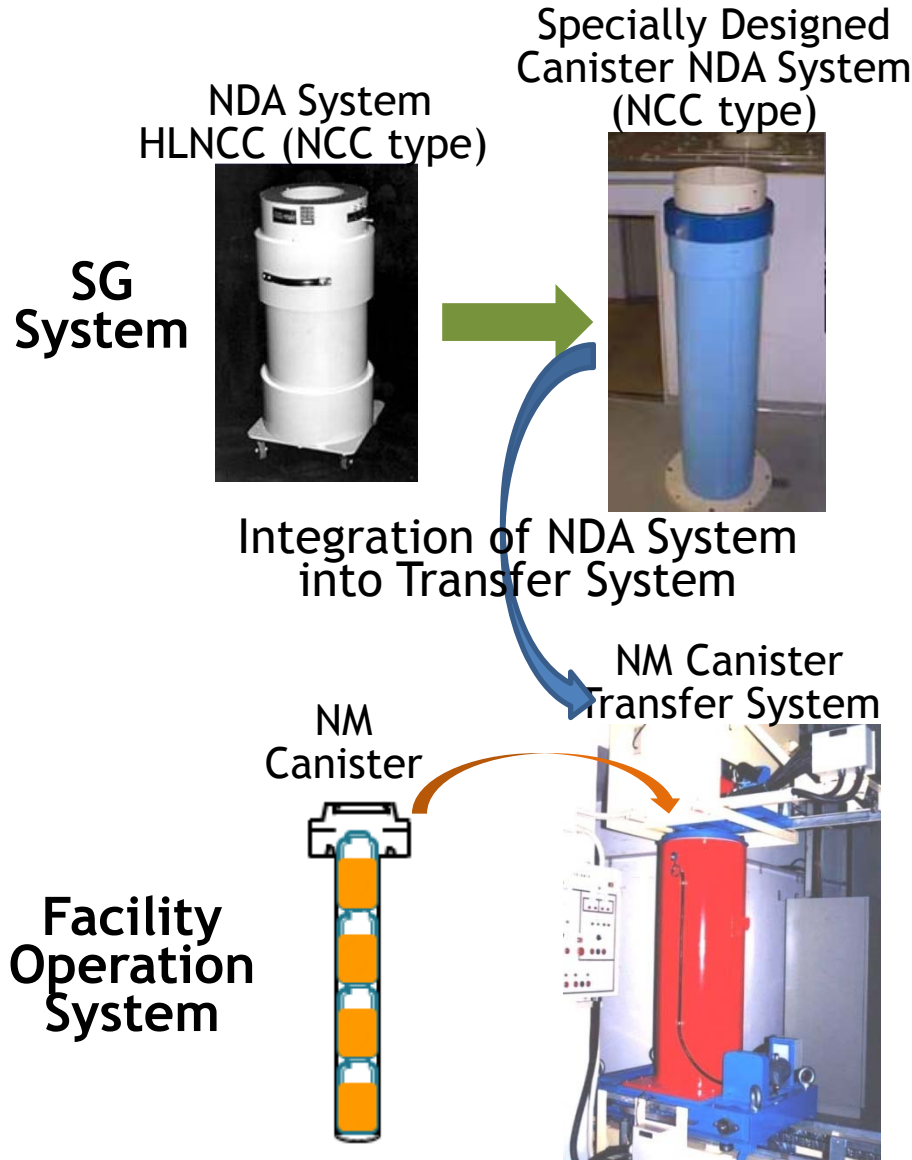
In (large size) automated nuclear facilities treating NM with very high radiation, people (operators/inspectors) can not go inside the process area. For this kind of facility, it is necessary to integrate SG verification systems into facility operation systems.

- Reprocessing Plants, MOX Plants
- New Types of Nuclear Facilities (treating NM with very high radiation)
  - \*Next Generation Aqueous-base  
Reprocessing Facilities
  - \*Pyro processing facilities
  - \*Transmutation fuel (ADS fuel) facilities

# **Discussion between Panelists --4**

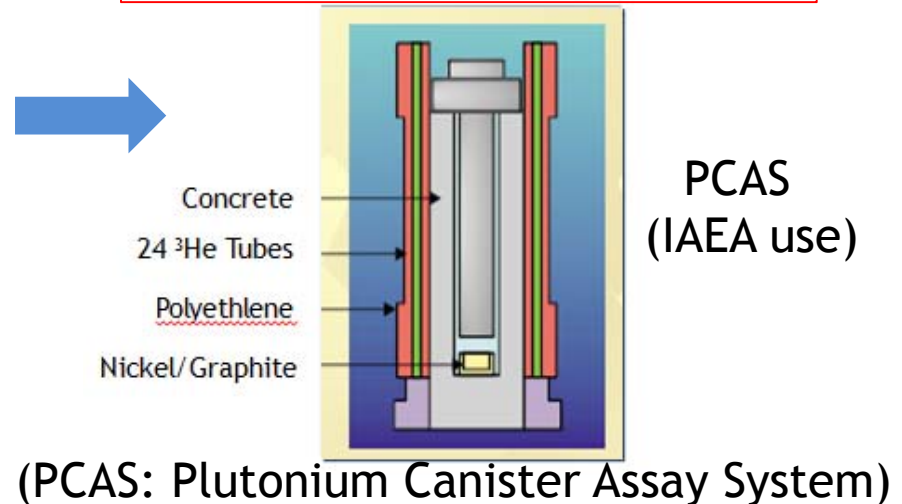
## Integration of SG NDA Systems into Facility Operation Systems

(An Example of JAEA/PFPF Case)



Advantages of SBD	
<b>Inspection Side</b>	Could obtain NDA data at every transfer of the canister in Head Office of IAEA (Reduction of Person Days of Inspection)
<b>Operation Side</b>	No necessity of stopping operation (Reduction of interference by Inspection)

PCAS is able to measure NM in the canister during transfer in unattended mode.



SBD (integration of SG (NDA) system into facility operation system) gives advantages to both of inspection and operation sides with

- Inspection Side: Reduction of Person Days of Inspection**
- Operation Side: Reduction of interference by Inspection.**

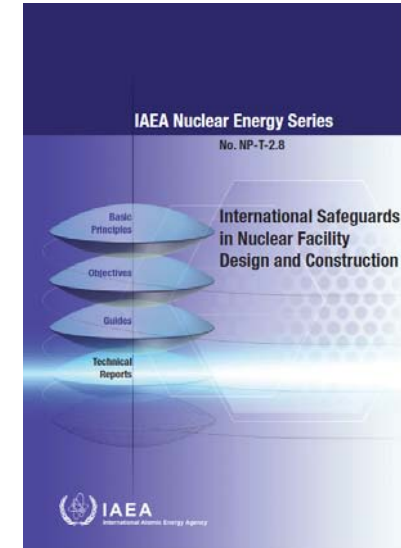
For integration of SG (NDA) systems into facility operation systems

-NDA technology (NCC in this case) has to be well developed before the design of the nuclear facilities.

→Facility operators (or member states etc.) **need to start early development of adequate SG systems well before** the design the new types of facility

# IAEA SBD guidance documents

- IAEA has developed SBD guidance for designers and operators via member state support program.
- The guidance documents are published.
  - **Basic guidance for management:**
    - ✓ International Safeguards in Nuclear Facility Design and Construction (Published in 2013)
  - **Facility-specific guidance for designers:**
    - ✓ Nuclear Reactors (Published in 2014)
    - ✓ Conversion Plants
    - ✓ Fuel Fabrication Plants
    - ✓ Spent Fuel Management
    - ✓ Enrichment Plants
    - ✓ Reprocessing Plants



***IAEA also support to develop the guidance via Japan support program.***



**Safeguards by Design' is more difficult to employ in cases where new nuclear facilities were not reported to the IAEA at the initial stage.**

- **Iran and India examples – for different reasons.**
- **North Korea's facilities might be another future case.**

**Managing the cost of safeguards is a policy consideration.**

- **If India puts more facilities under safeguards, who will pay?**
- **If Rokkasho begins full-scale operations, safeguards costs will increase.**

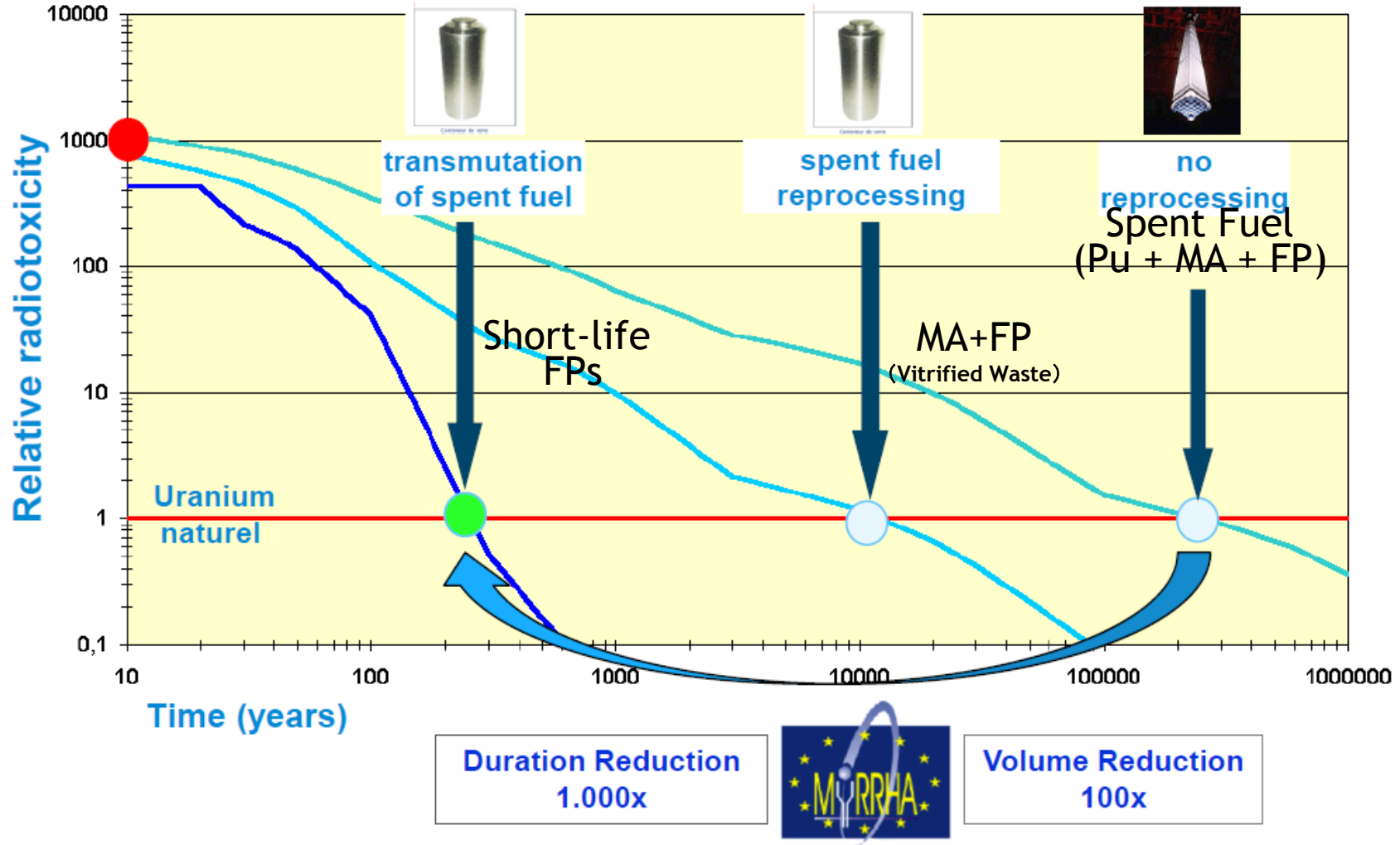
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5	Development of NDA Technologies for Pu, Am, Np, Cm in Mixtures	

# Transmutation of MA and Long-life FP

For Large Shortening of Control Duration  
 [several hundred thousand years  $\Rightarrow$  several hundred years]





# Transmutation of MA and Long-life FP

①	<b>Transmutation of MA in Fast Reactor</b>
	<b>PUREX-base TRU recovery process + FR MOX Fuel production</b>
②	<b>Transmutation of MA in the ADS</b>
	<b>Separation of MA in Reprocessing and Pu + ADS Fuel (Nitrides / Oxides etc.) Fab. → Irradiation in ADS → Recovering MA, Pu → ADS Fuel (Nitrides / Oxides etc.) Fab.</b>

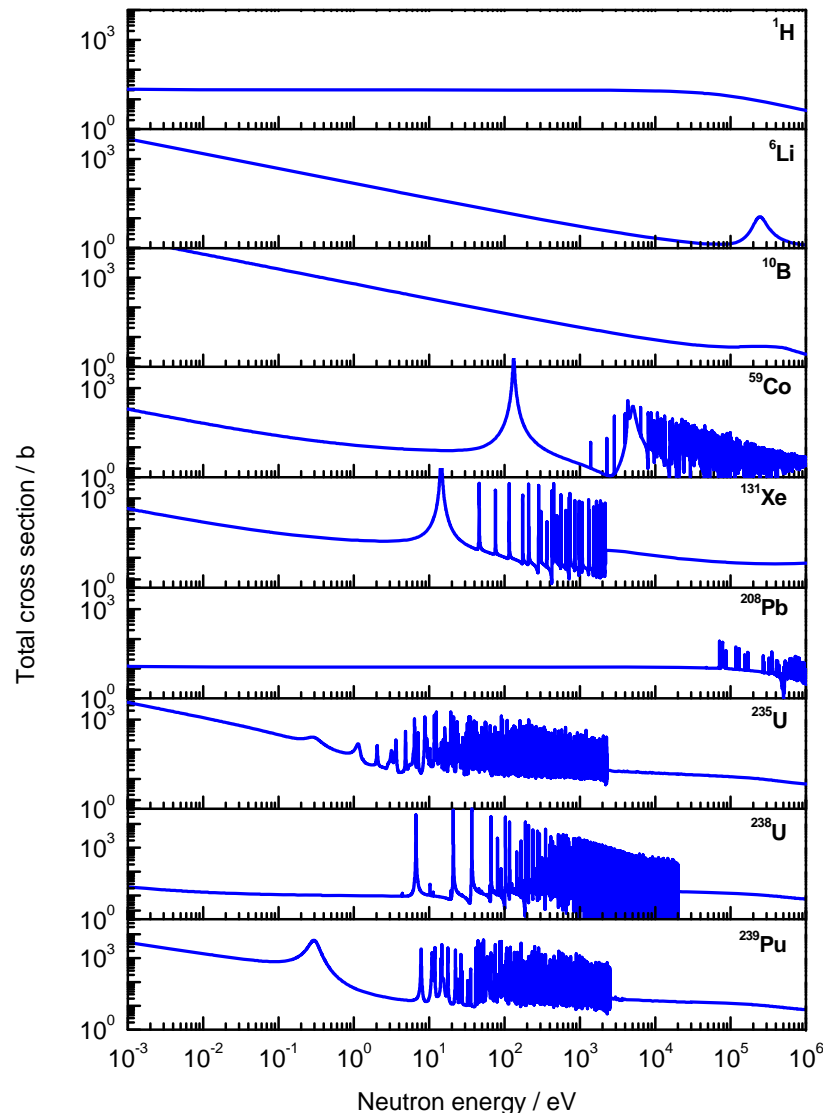
# Difficulties of NDA for Quantification of MA in Mixtures of Pu and MAs

Fresh MOX Fuel Assembly	Spent Fuel Assembly (SFA)	ADS (Spent) Fuel Mixtures of Pu, MAs
U, Pu MA (Am)	U, Pu, MA (Np, Am, Cm), FP	Pu, MA (Np, Am, Cm), FP
Not so high radiation	<p><b>Very high radiation</b></p> <p>Gamma-ray : Mainly from FPs</p> <p>Neutron : Mainly from Cm-244</p>	<p><b>Very high radiation</b></p> <p>Gamma-ray : Mainly from FPs</p> <p>Neutron : Mainly from Cm-244</p>

→Necessity of Active Type NDA Technologies

# **Discussion between Panelists --5**

# Neutron Resonance Analysis (NRCA&NRTA)

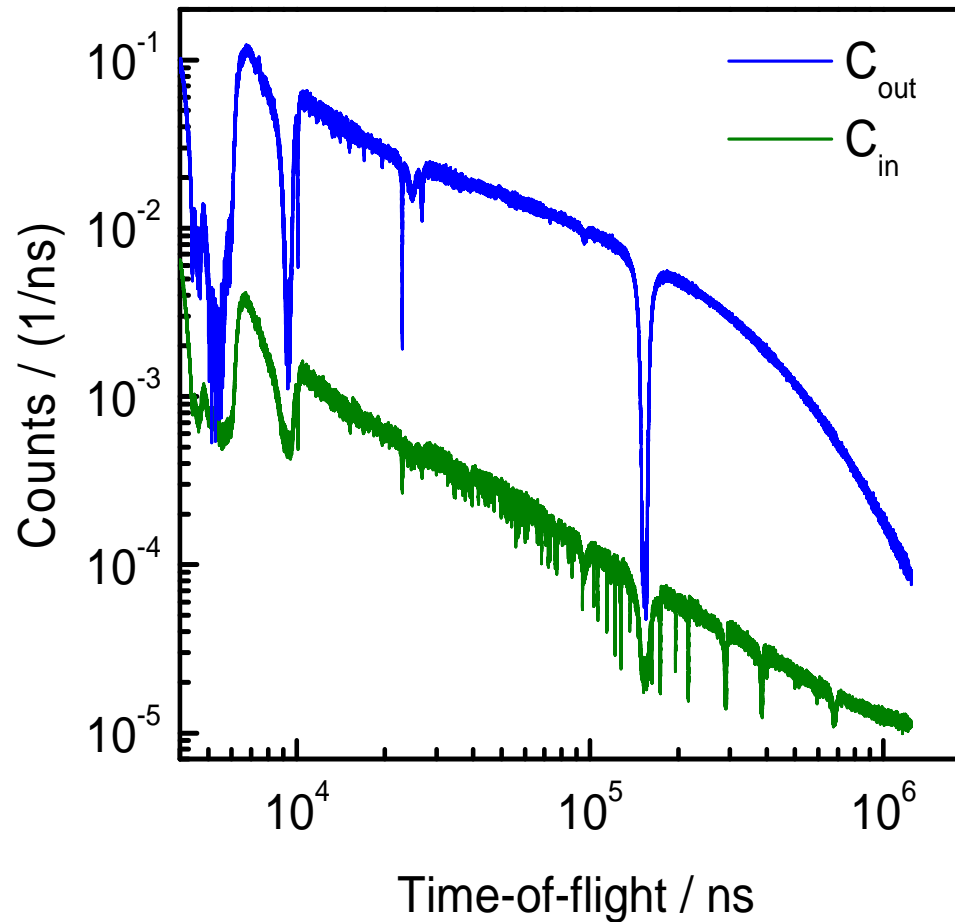


- Cross section is a measure for the interaction probability
- Resonances appear at energies, which are specific for each nuclide
- Position and amplitude of resonances can be used as fingerprints to
  - identify and quantify nuclides
  - elemental & isotopic composition
- NRTA & NRCA, developed at JRC-IRMM
  - Non-Destructive Analysis (NDA)
  - sensitive to almost all nuclides (except light)
  - no sample preparation required
  - requirements:  
TOF-measurements at a white neutron source

# NRTA at GELINA : Nuclear Material

$U_3O_8$  reference sample  
EC NRM 171

Strong impact  
of matrix material

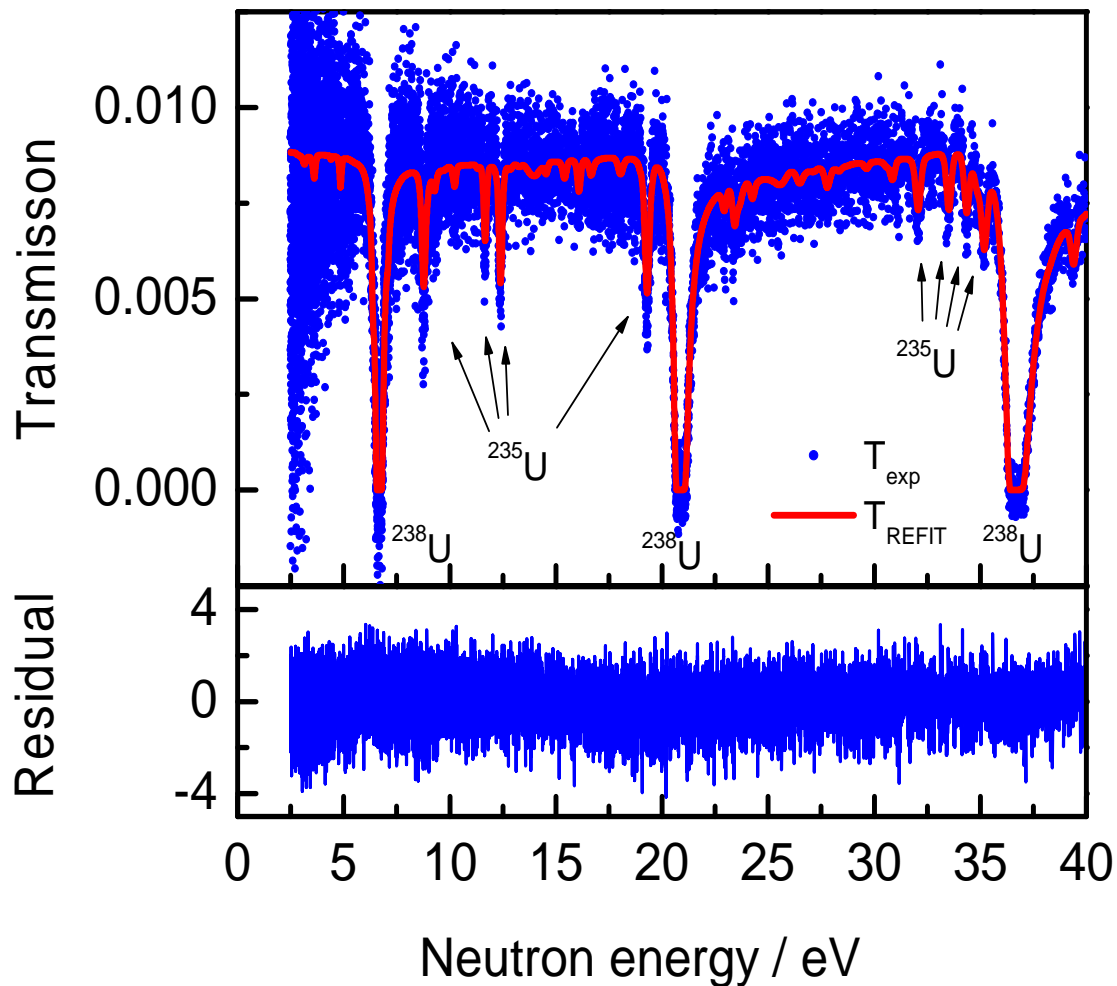


# NRTA at GELINA : Nuclear Material

$U_3O_8$  reference sample  
EC NRM 171

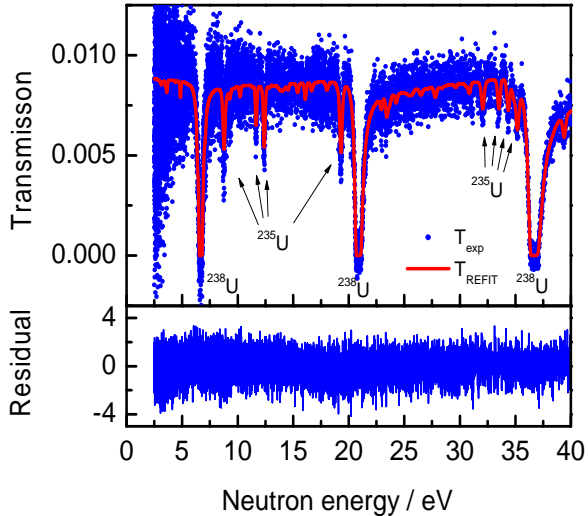
Beam attenuation  
due to matrix  
~ 99%

Fit for areal density



# NRTA at GELINA : Nuclear Material

U-isotope	Areal number density (at/b)		Ratio
	Declaration	NRTA	
$^{235}\text{U}$	$(5.0326 \pm 0.0080) \times 10^{-4}$	$(5.063 \pm 0.09) \times 10^{-4}$	<b>1.006</b>
$^{238}\text{U}$	$(1.0628 \pm 0.0015) \times 10^{-2}$	$(1.062 \pm 0.01) \times 10^{-2}$	<b>0.999</b>



⇒ bias < 1.0 %

- Accurate & absolute NDA technique
  - No calibration requirements using representative reference materials
- ⇒ Analytical technique
- ⇒ Applications:
- Melted fuel (Fukushima)
  - Sampling at reprocessing facilities

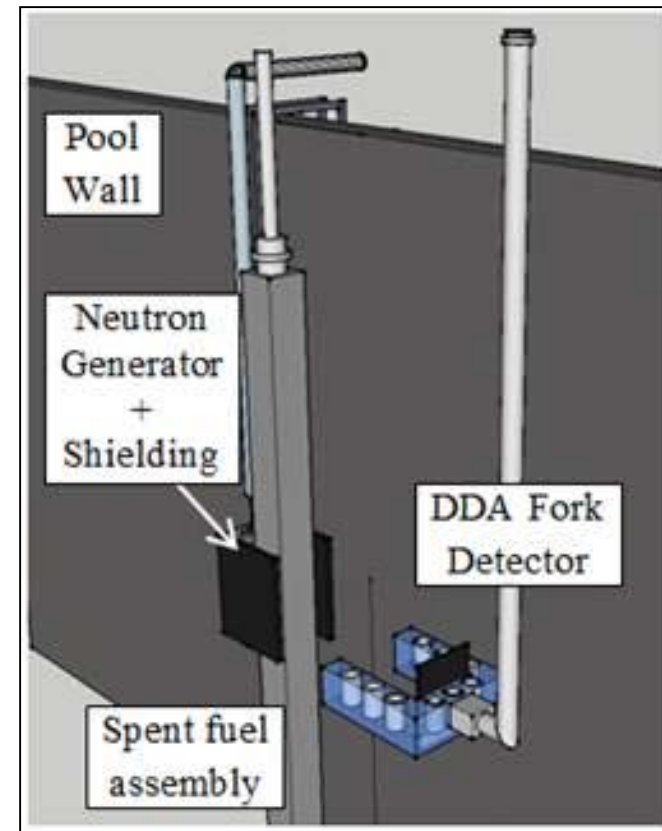
# R&D NDA : nuclear data

- NRA
  - Improved resonance parameters for MA (Am, Cm, ...) & FP
- Gamma-ray spectroscopy
  - Absolute isotopic measurements : decay data
- Modelling of neutron based systems
  - Prompt neutron multiplicity distributions



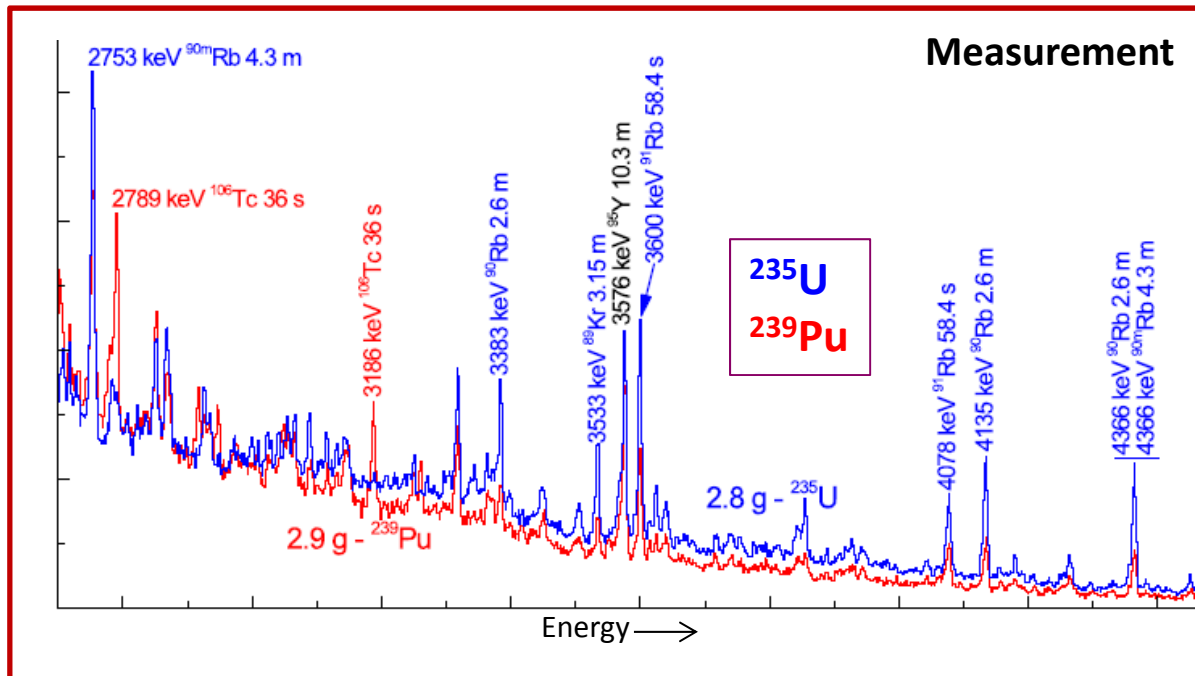
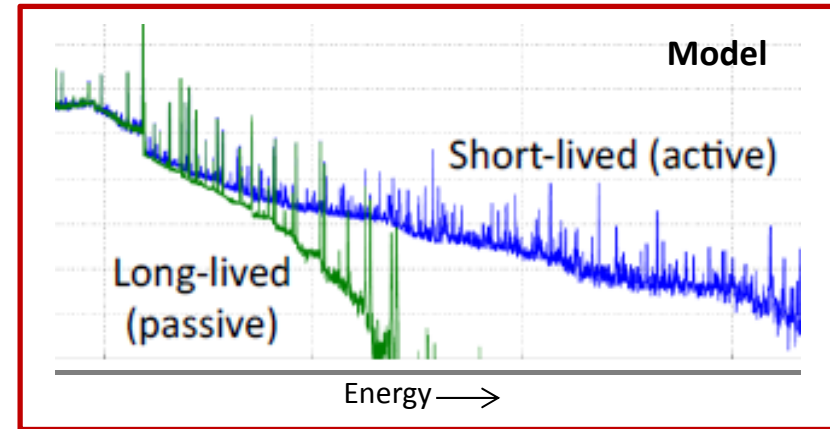
# Differential Die-away Assay (DDA) Instrument

- Fast quantification of plutonium in spent fuel with less than 2% uncertainty
- Transportable and independent of facility design
- High sensitivity to small changes in the amount of fissile material in the fuel assembly
  - Removal/replacement of 10 pins can be detected



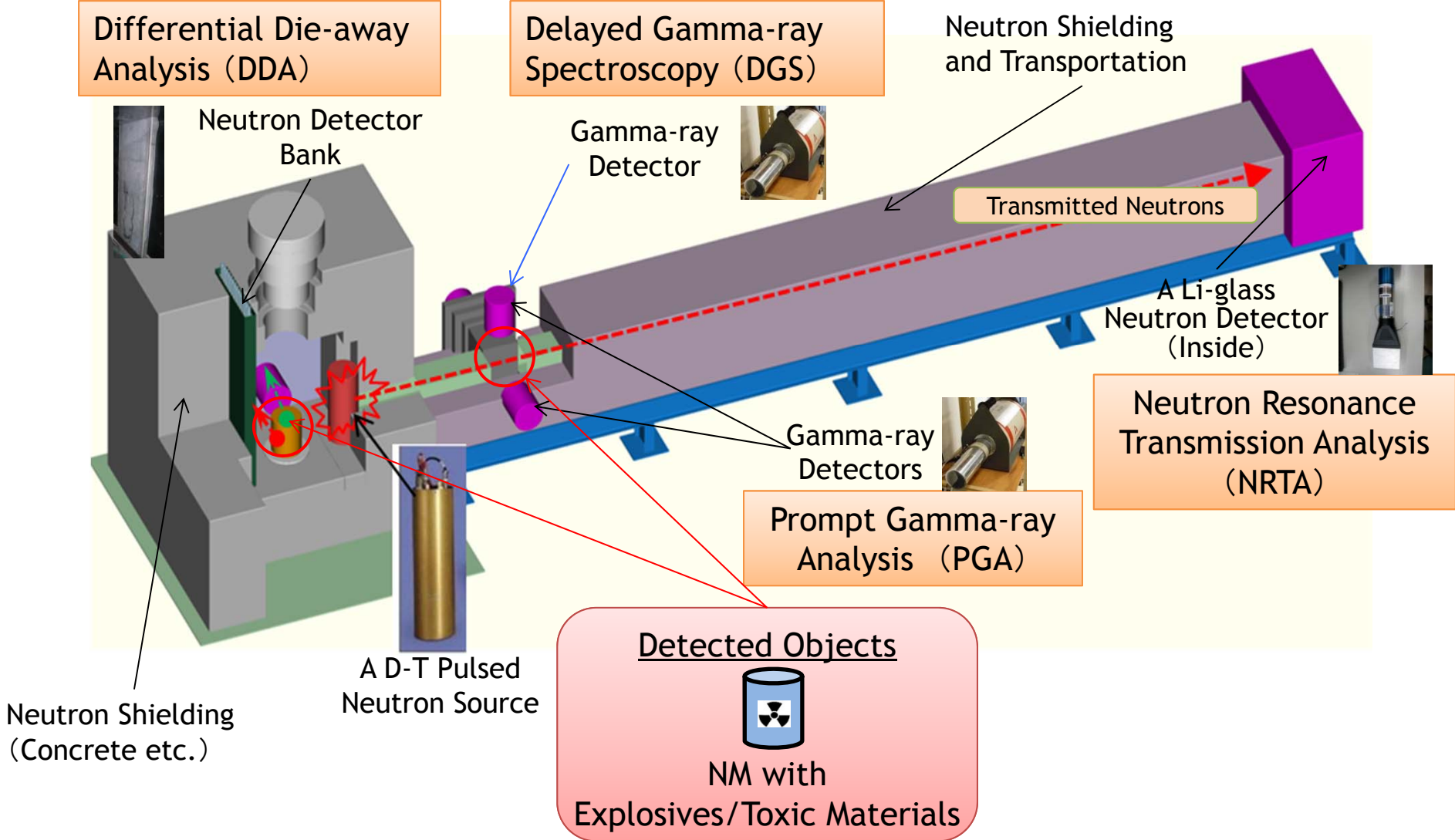
# Delayed Gamma Spectroscopy

- Experiments at Idaho Accelerator Center show clear difference between  $^{235}\text{U}$  and  $^{239}\text{Pu}$
- Good agreement between models and measurements



# Active (D-T Source) Neutron NDA System (1/2)

(for nuclear safeguards/ nuclear security)



# Active (D-T Source) Neutron NDA System (2/2)

Active NDA Techniques	What Quantified / Identified
<b>DDA:</b> Differential Die-away Analysis	$^{239}\text{Pu}$ -effective
<b>DGS:</b> Delayed Gamma-ray Spectroscopy	Ratio of $^{235}\text{U}/^{239}\text{Pu}/^{241}\text{Pu}$
<b>NRTA:</b> Neutron Resonance Transmission Analysis	Quantity of each of U/Pu isotopes
<b>PGA/ NRCA</b> Prompt Gamma-ray Analysis Neutron Resonance Transmission Analysis	Existence of explosives / toxic materials



**The viability of the Iran nuclear accord (JCPOA) will depend on effective IAEA safeguards.**

**Some critics contend that large bulk handling facilities are inherently incapable of being adequately safeguarded because of the problem of material unaccounted for (MUF) and other issues.**

**They argue that the IAEA will not be able to adequately safeguard the Natanz Enrichment facility in the future.**

- **Natanz is planned for 190,000 SWU. This will be allowed after the JCPOA limits come off in 15 years.**
- **Iran should be persuaded to rely instead on the international marketplace.**
- **But the IAEA will need to anticipate that Iran will employ IR-8 model centrifuges in large numbers.**

**The criticism fails to take into account the IAEA's multi-layered safeguards tools and new technologies.**

- **At Natanz and Fordow, modern technologies include electronic seals and the on-line enrichment Monitor (OLEM) to provide continuous measurements directly to the IAEA.**

**OLEM took many years to develop.**

- **Given the time it takes, development of new technologies must start early on and be given sustained attention.**

**Iran's restrictions on IAEA access to military sites puts more responsibility on the role of safeguards technology.**

# Plenary Discussion

**Thank you for joining us.**